Subject
Summary of the Outcomes of MSC 103



No. TEC-1241 Date 3 August 2021

To whom it may concern

The 103rd session of the Maritime Safety Committee (MSC 103) was held from 5 to 14 May 2021 as a web conference due to the pandemic of COVID-19. Since the minutes, resolutions and circulars of the meeting were recently released from the IMO, a summary of the decisions taken at MSC 103 is provided as below for your information.

- Adopted mandatory requirements
 Mandatory requirements were adopted at MSC 103 as follows:
 - (1) Water level detectors on multiple hold cargo ships (See attachment 1)
 Amendments to SOLAS regulation II-I/25-1 were adopted to require water level detectors on multiple hold cargo ships other than bulk carriers and tankers for cargo holds located below the freeboard deck, and intended for dry cargoes.

Applied: on or after 1 January 2024

(2) Amendments to SOLAS chapter III, LSA Code and resolution MSC.81(70) (See attachment 1, 4, 5)

Amendments to SOLAS regulation III/33, paragraph 4.4.1.3 of LSA Code and the "Revised recommendation on testing of life-saving appliances" (resolution MSC.81(70), as amended) were adopted, to exclude free-fall lifeboats from the scope of application of the requirements to launch lifeboats with the cargo ship of 20,000GT and above making headway at speeds up to 5 knots in calm water. As for early implementation of the amendments to SOLAS chapter III and LSA Code, refer to below item 2. (2).

Applied: on or after 1 January 2024

(3) Amendments to 2011 ESP Code (See attachment 2)

Amendments to 2011 ESP Code, which replace the provision of thickness measurements at the first renewal survey of double hull oil tankers, were adopted.

Applied: on or after 1 January 2023

(To be continued)

NOTES:

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(4) Amendments to chapter 9 of the FSS Code (See attachment 3)

Amendments to chapter 9 of the FSS Code were adopted in respect of fault isolation requirements for cargo ships and passenger ship cabin balconies fitted with individually identifiable fire detector systems.

Applied: on or after 1 January 2024

2. Approved guidelines etc.

The following guidelines etc. were approved during MSC 103.

- (1) Amendments to the Guidelines for the maintenance and inspections of fixed carbon dioxide fire-extinguishing systems (MSC.1/Circ.1318) (See attachment 6)

 Amendments to the Guidelines for the maintenance and inspections of fixed carbon dioxide fire-extinguishing systems (MSC.1/Circ.1318) were approved during MSC 103, aiming to clarify the hydrostatic testing regime for high-pressure CO2 cylinders.
- (2) Early implementation Circular on the amendments to SOLAS chapter III and LSA Code (See attachment 8)

With regard to above item 1.(2), the Circular to urge Administrations' early implementation on the amendments to SOLAS chapter III and LSA Code to exclude free-fall lifeboats from the scope of application of the requirements to launch lifeboats with the cargo ship of 20,000GT and above making headway at speeds up to 5 knots in calm water, was approved.

3. Others

(1) Consideration of requirements for Maritime Autonomous Surface Ships (MASS) (See attachment 7)

Taking into account recent investigation of automation surrounding a ship, it has been discussed at MSC on conventional requirements of safety and environmental protection relating to MASS.

At this session, it was reported that the Regulatory Scoping Exercise (RSE) has been accomplished. In result of RSE, potential gaps between the current IMO instruments and requirements for MASS, and priorities for further work, were identified. In conclusion, it was agreed to consider a separate MASS instrument from existing IMO instruments.

(2) Consideration of safety matters on use of low sulphur fuel

Triggered from the global 0.5% sulphur limit, which entered into force on 1 January 2020, consideration of safety matters on use of low sulphur fuel was initiated, in order to develop SOLAS requirements in addition to requirements of MARPOL.

In conclusion at MSC 103, it was agreed to develop mandatory requirements and guidelines to address situations where the oil fuel supplied may not comply with SOLAS regulation II-2/4.2.1 with a target completion date of 2023.

(To be continued)

For any questions about the above, please contact:

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Attachment:

- 1. RESOLUTION MSC.482(103)
- 2. RESOLUTION MSC.483(103)
- 3. RESOLUTION MSC.484(103)
- 4. RESOLUTION MSC.485(103)
- 5. RESOLUTION MSC.488(103)
- 6. MSC.1/Circ.1318/Rev.1
- 7. MSC.1/Circ.1638
- 8. MSC.8/Circ.2

RESOLUTION MSC.482(103)) (adopted on 13 May 2021)

AMENDMENTS TO THE INTERNATIONAL CONVENTION FOR THE SAFETY OF LIFE AT SEA, 1974 (SOLAS 1974)

THE MARITIME SAFETY COMMITTEE,

RECALLING Article 28(b) of the Convention on the International Maritime Organization concerning the functions of the Committee,

RECALLING ALSO article VIII(b) of the International Convention for the Safety of Life at Sea, 1974 ("the Convention"), concerning the amendment procedure applicable to the annex to the Convention, other than to the provisions of chapter I,

HAVING CONSIDERED, at its 103rd session, amendments to the Convention proposed and circulated in accordance with article VIII(b)(i) of the Convention,

- 1 ADOPTS, in accordance with article VIII(b)(iv) of the Convention, amendments to the Convention, the text of which is set out in the annex to the present resolution;
- DETERMINES, in accordance with article VIII(b)(vi)(2)(aa) of the Convention, that the said amendments shall be deemed to have been accepted on 1 July 2023, unless, prior to that date, more than one third of the Contracting Governments to the Convention, or Contracting Governments the combined merchant fleets of which constitute not less than 50% of the gross tonnage of the world's merchant fleet, have notified the Secretary-General of their objections to the amendments;
- 3 INVITES Contracting Governments to the Convention to note that, in accordance with article VIII(b)(vii)(2) of the Convention, the amendments shall enter into force on 1 January 2024, upon their acceptance, in accordance with paragraph 2 above;
- 4 REQUESTS the Secretary-General, for the purposes of article VIII(b)(v) of the Convention, to transmit certified copies of the present resolution and the text of the amendments contained in the annex to all Contracting Governments to the Convention;
- 5 REQUESTS ALSO the Secretary-General to transmit copies of this resolution and its annex to Members of the Organization which are not Contracting Governments to the Convention.

AMENDMENTS TO THE INTERNATIONAL CONVENTION FOR THE SAFETY OF LIFE AT SEA, 1974 (SOLAS 1974)

CHAPTER II-1 CONSTRUCTION – STRUCTURE, SUBDIVISION AND STABILITY, MACHINERY AND ELECTRICAL INSTALLATIONS

Part B-4 Stability management

1 The following new regulation 25-1 is added after existing regulation 25 with the associated footnotes:

"Regulation 25-1

Water level detectors on multiple hold cargo ships other than bulk carriers and tankers

Multiple hold cargo ships other than bulk carriers and tankers constructed on or after 1 January 2024 shall be fitted with water level detectors* in each cargo hold intended for dry cargoes. Water level detectors are not required for cargo holds located entirely above the freeboard deck.

Refer to the Performance standards for water level detectors on bulk carriers and single hold cargo ships other than bulk carriers (resolution MSC.188(79)), as may be amended.

2 The water level detectors required by paragraph 1 shall:

- .1 give audible and visual alarms at the navigation bridge, one when the water level above the bottom of the cargo hold reaches a height of not less than 0.3 m, and another at a height not less than 15% of the depth of the cargo hold but not more than 2 m; and
- .2 be fitted at the aft end of the cargo holds. For cargo holds which are occasionally used for water ballast, an alarm overriding device may be installed. The visual alarms shall clearly discriminate between the two different water levels detected in each hold.
- As an alternative to the water level detector at a height of not less than 0.3 m as per sub-paragraph 2.1, a bilge level sensor* serving the bilge pumping arrangements required by regulation 35-1 and installed in the cargo hold bilge wells or other suitable location is considered acceptable, subject to:
 - .1 the fitting of the bilge level sensor at a height of not less than 0.3 m at the aft end of the cargo hold; and
 - .2 the bilge level sensor giving audible and visual alarm at the navigation bridge which is clearly distinctive from the alarm given by the other water level detector fitted in the cargo hold.

CHAPTER III LIFE-SAVING APPLIANCES AND ARRANGEMENTS

Part B Requirements for ships and life-saving appliances

Regulation 33 - Survival craft embarkation and launching arrangements

- 1 Paragraph 33.2 is replaced by the following:
 - "2 On cargo ships of 20,000 gross tonnage and upwards, davit-launched lifeboats shall be capable of being launched, utilizing painters where necessary, with the ship making headway at speeds up to 5 knots in calm water."

^{*} Refer to the Performance standards for water level detectors on bulk carriers and single hold cargo ships other than bulk carriers (resolution MSC.188(79)), as may be amended."

RESOLUTION MSC.483(103) (adopted on 13 May 2021)

AMENDMENTS TO THE INTERNATIONAL CODE ON THE ENHANCED PROGRAMME OF INSPECTIONS DURING SURVEYS OF BULK CARRIERS AND OIL TANKERS, 2011 (2011 ESP CODE)

THE MARITIME SAFETY COMMITTEE,

RECALLING Article 28(b) of the Convention on the International Maritime Organization concerning the functions of the Committee,

RECALLING ALSO resolution A.1049(27), by which the Assembly adopted the International Code on the Enhanced Programme of Inspections during Surveys of Bulk Carriers and Oil Tankers, 2011 ("2011 ESP Code"), which has become mandatory under chapter XI-1 of the International Convention for the Safety of Life at Sea, 1974 ("the Convention"),

RECALLING FURTHER article VIII(b) and regulation XI-1/2 of the Convention concerning the procedure for amending the 2011 ESP Code,

HAVING CONSIDERED, at its 103rd session, amendments to the 2011 ESP Code proposed and circulated in accordance with article VIII(b)(i) of the Convention,

- 1 ADOPTS, in accordance with article VIII(b)(iv) of the Convention, amendments to the 2011 ESP Code, the text of which is set out in the annex to the present resolution;
- DETERMINES, in accordance with article VIII(b)(vi)(2)(bb) of the Convention, that the said amendments shall be deemed to have been accepted on 1 July 2022 unless, prior to that date, more than one third of the Contracting Governments to the Convention, or Contracting Governments the combined merchant fleets of which constitute not less than 50% of the gross tonnage of the world's merchant fleet, have notified the Secretary-General of their objections to the amendments:
- 3 INVITES Contracting Governments to the Convention to note that, in accordance with article VIII(b)(vii)(2) of the Convention, the amendments shall enter into force on 1 January 2023 upon their acceptance in accordance with paragraph 2 above;
- 4 REQUESTS the Secretary-General, for the purposes of article VIII(b)(v) of the Convention, to transmit certified copies of the present resolution and the text of the amendments contained in the annex to all Contracting Governments to the Convention;
- 5 REQUESTS ALSO the Secretary-General to transmit copies of this resolution and its annex to Members of the Organization which are not Contracting Governments to the Convention.

AMENDMENTS TO THE INTERNATIONAL CODE ON THE ENHANCED PROGRAMME OF INSPECTIONS DURING SURVEYS OF BULK CARRIERS AND OIL TANKERS, 2011 (2011 ESP CODE)

ANNEX B

CODE ON THE ENHANCED PROGRAMME OF INSPECTIONS DURING SURVEYS OF OIL TANKERS

Part A

CODE ON THE ENHANCED PROGRAMME OF INSPECTIONS DURING SURVEYS OF DOUBLE-HULL OIL TANKERS

ANNEX 2

MINIMUM REQUIREMENTS FOR THICKNESS MEASUREMENTS AT RENEWAL SURVEYS OF DOUBLE-HULL OIL TANKERS

- 1 In the table for "Minimum requirements for thickness measurements at renewal surveys of double-hull oil tankers", the column for "Renewal Survey No.1" is replaced by the following:
 - "1 Suspect areas"

RESOLUTION MSC.484(103) (adopted on 13 May 2021)

AMENDMENTS TO THE INTERNATIONAL CODE FOR FIRE SAFETY SYSTEMS (FSS CODE)

THE MARITIME SAFETY COMMITTEE,

RECALLING Article 28(b) of the Convention on the International Maritime Organization concerning the functions of the Committee,

RECALLING ALSO resolution MSC.98(73), by which it adopted the International Code for Fire Safety Systems ("the FSS Code"), which has become mandatory under chapter II-2 of the International Convention for the Safety of Life at Sea, 1974 ("the Convention"),

RECALLING FURTHER article VIII(b) and regulation II-2/3.22 of the Convention concerning the procedure for amending the FSS Code,

HAVING CONSIDERED, at its 103rd session, amendments to the FSS Code, proposed and circulated in accordance with article VIII(b)(i) of the Convention,

- 1 ADOPTS, in accordance with article VIII(b)(iv) of the Convention, amendments to the FSS Code, the text of which is set out in the annex to the present resolution;
- DETERMINES, in accordance with article VIII(b)(vi)(2)(aa) of the Convention, that the amendments shall be deemed to have been accepted on 1 July 2023 unless, prior to that date, more than one third of the Contracting Governments to the Convention, or Contracting Governments the combined merchant fleets of which constitute not less than 50% of the gross tonnage of the world's merchant fleet, have notified their objections to the amendments;
- 3 INVITES Contracting Governments to note that, in accordance with article VIII(b)(vii)(2) of the Convention, the amendments shall enter into force on 1 January 2024 upon their acceptance in accordance with paragraph 2 above;
- 4 REQUESTS the Secretary-General, in conformity with article VIII(b)(v) of the Convention, to transmit certified copies of the present resolution and the text of the amendments contained in the annex to all Contracting Governments to the Convention;
- 5 REQUESTS ALSO the Secretary-General to transmit copies of this resolution and its annex to Members of the Organization which are not Contracting Governments to the Convention.

AMENDMENTS TO THE INTERNATIONAL CODE FOR FIRE SAFETY SYSTEMS (FSS CODE)

CHAPTER 9 FIXED FIRE DETECTION AND FIRE ALARM SYSTEMS

- 2 Engineering specifications
- 2.1 General requirements
- 1 The following new paragraph 2.1.8 is inserted after existing paragraph 2.1.7:
 - "2.1.8 In cargo ships and on passenger ship cabin balconies, where an individually identifiable system is fitted, notwithstanding the provisions in paragraph 2.1.6.1, isolator modules need not be provided at each fire detector if the system is arranged in such a way that the number and location of individually identifiable fire detectors rendered ineffective due to a fault would not be larger than an equivalent section in a section identifiable system, arranged in accordance with paragraph 2.4.1."

RESOLUTION MSC.485(103) (adopted on 13 May 2021)

AMENDMENTS TO THE INTERNATIONAL LIFE-SAVING APPLIANCE CODE (LSA CODE)

THE MARITIME SAFETY COMMITTEE,

RECALLING Article 28(b) of the Convention on the International Maritime Organization concerning the functions of the Committee,

RECALLING ALSO resolution MSC.48(66), by which it adopted the International Life-Saving Appliance (LSA) Code ("the LSA Code"), which has become mandatory under chapter III of the International Convention for the Safety of Life at Sea, 1974 ("the Convention"),

RECALLING FURTHER article VIII(b) and regulation III/3.10 of the Convention concerning the procedure for amending the LSA Code,

HAVING CONSIDERED, at its 103rd session, amendments to the LSA Code proposed and circulated in accordance with article VIII(b)(i) of the Convention,

- 1 ADOPTS, in accordance with article VIII(b)(iv) of the Convention, amendments to the LSA Code, the text of which is set out in the annex to the present resolution;
- DETERMINES, in accordance with article VIII(b)(vi)(2)(aa) of the Convention, that the amendments shall be deemed to have been accepted on 1 July 2023 unless, prior to that date, more than one third of the Contracting Governments to the Convention, or Contracting Governments the combined merchant fleets of which constitute not less than 50% of the gross tonnage of the world's merchant fleet, have notified their objections to the amendments;
- 3 INVITES Contracting Governments to note that, in accordance with article VIII(b)(vii)(2) of the Convention, the amendments shall enter into force on 1 January 2024 upon their acceptance in accordance with paragraph 2 above;
- 4 REQUESTS the Secretary-General, in conformity with article VIII(b)(v) of the Convention, to transmit certified copies of the present resolution and the text of the amendments contained in the annex to all Contracting Governments to the Convention;
- 5 REQUESTS ALSO the Secretary-General to transmit copies of this resolution and its annex to Members of the Organization which are not Contracting Governments to the Convention.

AMENDMENTS TO THE INTERNATIONAL LIFE-SAVING APPLIANCES CODE (LSA CODE)

CHAPTER IV SURVIVAL CRAFT

4.4 General requirements for lifeboats

- 1 Paragraph 4.4.1.3.2 is replaced by the following:
 - ".2 except for free-fall lifeboats, be capable of being launched and towed when the ship is making headway at speeds up to 5 knots in calm water."

RESOLUTION MSC.488(103) (adopted on 13 May 2021)

AMENDMENTS TO THE REVISED RECOMMENDATION ON TESTING OF LIFE-SAVING APPLIANCES (RESOLUTION MSC.81(70))

THE MARITIME SAFETY COMMITTEE,

RECALLING Article 28(b) of the Convention on the International Maritime Organization concerning the functions of the Committee,

RECALLING ALSO that the Assembly, when adopting resolution A.689(17) on *Testing of life-saving appliances*, authorized the Committee to keep the annexed Recommendation on testing of life-saving appliances under review and to adopt, when appropriate, amendments thereto.

RECALLING FURTHER that, since the adoption of resolution A.689(17), the Committee has amended the Recommendation annexed thereto by resolutions MSC.54(66) and MSC.81(70), and by circulars MSC/Circ.596, MSC/Circ.615 and MSC/Circ.809,

RECOGNIZING the need to ensure that the references in the *Revised recommendation on testing of life-saving appliances* (resolution MSC.81(70)) are kept up to date,

- 1 ADOPTS the Amendments to the Revised recommendation on testing of life-saving appliances (resolution MSC.81(70)), set out in the annex to the present resolution;
- 2 INVITES Contracting Governments to the SOLAS Convention to bring the above amendments to the attention of all parties concerned.

AMENDMENTS TO THE REVISED RECOMMENDATION ON TESTING OF LIFE-SAVING APPLIANCES (RESOLUTION MSC.81(70))

PART 1- PROTOTYPE TESTS FOR LIFE-SAVING APPLIANCES

5 LIFERAFTS – RIGID AND INFLATABLE

5.17 Additional tests applicable to inflatable liferafts only

Material tests

- 1 Paragraph 5.17.13.2.2.7.1 is replaced by the following:
 - ".1 Test for porosity

A specimen of the fabric should be prepared and tested in accordance with ISO 15372:2000, paragraph 6.2.9.2."

2 Amend paragraph 5.17.13.2.2.8, as follows:

".2.2.8 Oil resistance

- .1 When tested by the method prescribed below, after exposing the outer surface to oil IRM 901, for 2 h at 20± 2°C, there should be no separation of coating from textile and no residual tackiness when two exposed faces are pressed together. The coating should not smear when rubbed with a single pass of the finger.
- .2 The test should be carried out not less than 16 h after vulcanization or curing.
- .3 The apparatus, preparation of specimens and test procedure should be in accordance with ISO 15372:2000/Amd 1:2021, paragraph 6.2.5. Each coated face should be tested."

11 HYDROSTATIC RELEASE UNITS

11.2 Technical tests

- 3 Paragraph 11.2.5.5.3 is replaced by the following:
 - ".5.3 Test for surface resistance to oil

Number of specimens Temperature

Type of oil

2 membranes +18°C to +20°C

A mineral oil meeting the following

requirements:

Aniline point: 120 ± 5°C Flashpoint: minimum 240°C Viscosity: 10–25 cSt at 99.0°C The following oils may be used: IRM 901

IRM 905 ISO Oil No. 1

Testing period: 3 h on each side

Requirements: The material should show no

deterioration."

PART 2 - PRODUCTION AND INSTALLATION TESTS

5 SURVIVAL CRAFT

5.4 Launch test

4 Paragraph 5.4 is replaced by the following:

"Except in the case of a free-fall lifeboat, it should be demonstrated that the fully equipped lifeboat on cargo ships of 20,000 gross tonnage and upwards and rescue boat can be launched from a ship proceeding ahead at a speed of not less than 5 knots in calm water and on an even keel. There should be no damage to the lifeboat or the rescue boat or their equipment as a result of this test."



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MSC.1/Circ.1318/Rev.1 25 May 2021

REVISED GUIDELINES FOR THE MAINTENANCE AND INSPECTIONS OF FIXED CARBON DIOXIDE FIRE-EXTINGUISHING SYSTEMS

- The Maritime Safety Committee, at its eighty-sixth session (27 May to 5 June 2009), having considered the proposal by the Sub-Committee on Fire Protection, at its fifty-third session, approved *Guidelines for the maintenance and inspections of fixed carbon dioxide fire-extinguishing systems* (MSC.1/Circ.1318).
- In order to address the need to clarify the hydrostatic testing regime for high-pressure CO₂ cylinders and to align the relevant requirements in the Guidelines with those in the *Revised guidelines for the maintenance and inspection of fire protection systems and appliances* (MSC.1/Circ.1432), the Committee, at its 103rd session (5 to 14 May 2021), approved amendments to the above-mentioned Guidelines, prepared by the Sub-Committee on Ship Systems and Equipment, at its seventh session, with a view to dissemination as MSC.1/Circ.1318/Rev.1. The text of the *Revised guidelines for the maintenance and inspections of fixed carbon dioxide fire-extinguishing systems* is set out in the annex.
- 3 Member Governments are invited to apply the annexed Revised guidelines when inspecting fixed carbon dioxide fire-extinguishing systems on board all ships and bring them to the attention of ship designers, shipowners, equipment manufacturers, and other parties concerned.
- 4 This circular supersedes MSC.1/Circ.1318.



REVISED GUIDELINES FOR THE MAINTENANCE AND INSPECTIONS OF FIXED CARBON DIOXIDE FIRE-EXTINGUISHING SYSTEMS

1 General

These Revised guidelines provide the minimum recommended level of maintenance and inspections for fixed carbon dioxide fire-extinguishing systems on all ships and are intended to demonstrate that the system is kept in good working order as specified in SOLAS regulation II-2/14.2.1.2. These Revised guidelines are intended to supplement the fire-extinguishing system manufacturer's approved maintenance instructions. Certain maintenance procedures and inspections may be performed by competent crewmembers, while others should be performed by persons specially trained in the maintenance of such systems. The onboard maintenance plan should indicate which parts of the recommended inspections and maintenance should be completed by trained personnel.

2 Safety

Whenever carbon dioxide fire-extinguishing systems are subjected to inspection or maintenance, strict safety precautions should be followed to prevent the possibility that individuals performing or witnessing the activities are placed at risk. Prior to performing any work, a safety plan should be developed to account for all personnel and establish an effective communications system between the inspection personnel and the on-duty crew. Measures to avoid accidental discharges such as locking or removing the operating arms from directional valves, or shutting and locking the system block valve should be taken as the initial procedure for the protection of personnel performing any maintenance or inspections. All personnel should be notified of the impending activities before work is begun.

3 Maintenance and inspection plan

Fixed carbon dioxide fire-extinguishing systems should be kept in good working order and readily available for immediate use. Maintenance and inspections should be carried out in accordance with the ship's maintenance plan having due regard to ensuring the reliability of the system. The onboard maintenance plan should be included in the ship's safety management system and should be based on the system manufacturer's recommendations including:

- .1 maintenance and inspection procedures and instructions;
- .2 required schedules for periodic maintenance and inspections;
- .3 listing of recommended spare parts; and
- .4 records of inspections and maintenance, including corrective actions taken to maintain the system in operable condition.

4 Monthly inspections

- 4.1 At least every 30 days a general visual inspection should be made of the overall system condition for obvious signs of damage, and should include verification that:
 - .1 all stop valves are in the closed position;
 - .2 all releasing controls are in the proper position and readily accessible for immediate use;
 - .3 all discharge piping and pneumatic tubing is intact and has not been damaged;
 - .4 all high-pressure cylinders are in place and properly secured; and
 - .5 the alarm devices are in place and do not appear damaged.
- 4.2 In addition, on low pressure systems the inspections should verify that:
 - .1 the pressure gauge is reading in the normal range;
 - .2 the liquid level indicator is reading within the proper level;
 - .3 the manually operated storage tank main service valve is secured in the open position: and
 - .4 the vapour supply line valve is secured in the open position.

5 Annual inspections

The following minimum level of maintenance and inspections should be carried out in accordance with the system manufacturer's instructions and safety precautions:

- .1 the boundaries of the protected space should be visually inspected to confirm that no modifications have been made to the enclosure that have created uncloseable openings that would render the system ineffective;
- .2 all storage containers should be visually inspected for any signs of damage, rust or loose mounting hardware. Cylinders that are leaking, corroded, dented or bulging should be hydrostatically retested or replaced;
- .3 system piping should be visually inspected to check for damage, loose supports and corrosion. Nozzles should be inspected to ensure they have not been obstructed by the storage of spare parts or a new installation of structure or machinery;
- the manifold should be inspected to verify that all flexible discharge hoses and fittings are properly tightened; and
- .5 all entrance doors to the protected space should close properly and should have warning signs, which indicate that the space is protected by a fixed carbon dioxide system and that personnel should evacuate immediately if the alarms sound. All remote releasing controls should be checked for clear operating instructions and indication as to the space served.

6 Minimum recommended maintenance

- 6.1 At least biennially (intervals of 2 years \pm 3 months) in passenger ships or at each intermediate, periodical or renewal survey¹ in cargo ships, the following maintenance should be carried out (to assist in carrying out the recommended maintenance, examples of service charts are set out in the appendix):
 - all high-pressure cylinders and pilot cylinders should be weighed or have their contents verified by other reliable means to confirm that the available charge in each is above 90% of the nominal charge. Cylinders containing less than 90% of the nominal charge should be refilled. The liquid level of low pressure storage tanks should be checked to verify that the required amount of carbon dioxide to protect the largest hazard is available;
 - the hydrostatic test date of all storage containers should be checked. High-pressure cylinders should be subjected to periodical tests at intervals not exceeding 10 years. At the 10-year inspection, at least 10% of the total number provided should be subjected to an internal inspection and hydrostatic test². If one or more cylinders fail, a total of 50% of the onboard cylinders should be tested. If further cylinders fail, all cylinders should be tested. Before the 20-year anniversary and every 10-year anniversary thereafter, all cylinders should be subjected to a hydrostatic test. Flexible hoses should be replaced at the intervals recommended by the manufacturer and not exceeding every 10 years. When cylinders are removed for testing, the cylinders should be replaced such that the quantity of fire-extinguishing medium continues to satisfy the requirements of 2.2.1 of chapter 5 of the FSS Code, subject to SOLAS regulation II-2/14.2; and
 - .3 the discharge piping and nozzles should be tested to verify that they are not blocked. The test should be performed by isolating the discharge piping from the system and flowing dry air or nitrogen from test cylinders or suitable means through the piping.
- 6.2 At least biennially (intervals of 2 years ± 3 months) in passenger ships or at each renewal survey¹ in cargo ships, the following maintenance should be carried out by service technicians/ specialists trained to standards accepted by the Administration:
 - .1 where possible, all activating heads should be removed from the cylinder valves and tested for correct functioning by applying full working pressure through the pilot lines.

In cases where this is not possible, pilot lines should be disconnected from the cylinder valves and blanked off or connected together and tested with full working pressure from the release station and checked for leakage.

In both cases this should be carried out from one or more release stations when installed. If manual pull cables operate the remote release controls, they should be checked to verify the cables and corner pulleys are in good condition and freely move and do not require an excessive amount of travel to activate the system;

Refer to the Survey Guidelines under the Harmonized System of Survey and Certification (HSSC), 2019 (resolution A.1140(31)).

Refer to standard ISO 18119:2018 – Gas cylinders – Seamless steel and seamless aluminium-alloy gas cylinders and tubes – Periodic inspection and testing.

- all cable components should be cleaned and adjusted as necessary, and the cable connectors should be properly tightened. If the remote release controls are operated by pneumatic pressure, the tubing should be checked for leakage, and the proper charge of the remote releasing station pilot gas cylinders should be verified. All controls and warning devices should function normally, and the time delay, if fitted should prevent the discharge of gas for the required time period; and
- .3 after completion of the work, the system should be returned to service. All releasing controls should be verified in the proper position and connected to the correct control valves. All pressure switch interlocks should be reset and returned to service. All stop valves should be in the closed position.

7 Five-year service

At least once every five years, internal inspection of all control valves should be performed.

APPENDIX

EXAMPLE SERVICE CHARTS

HIGH PRESSURE CO₂ SYSTEM

Date:	Name of ship/unit:	IMO No.:	

Technical description

No.	Text	Value
1	Manufacturer	
2	Number of main cylinders	
3	Main cylinders capacity (each)	
4	Number of pilot cylinders	
5	Pilot cylinder capacity (each)	
6	Number of distribution lines	
7	Oldest cylinder pressure test date	
8	Protected space(s)	
9	Date flexible hoses fitted/renewed	

Description of inspection/Tests

No.	Description	Carried out	Not carried out	Not applicable	Comment
1	Release controls and distribution valves secured to prevent accidental discharge				
2	Contents in main cylinders checked by weighing				
3	Contents in main cylinders checked by liquid level indicator				
4	Contents of pilot cylinders checked				
5	All cylinder valves visually inspected				
6	All cylinder clamps and connections checked for tightness				
7	Manifold visually inspected				
8	Manifold tested for leakage, by applying dry working air				
9	Main valve and distribution valves visually inspected				
10	Main valve and distribution valves tested for operation				
11	Time delay devices tested for correct setting*				
12	Remote release system visually inspected				
13	Remote release system tested				
14	Servo tubing/pilot lines pressure tested at				
	maximum working pressure and checked for leakages and blockage				
15	Manual pull cables, pulleys, gang releases tested, serviced and tightened/adjusted as necessary				
16	Release stations visually inspected				

No.	Description	Carried out	Not carried out	Not applicable	Comment
17	Warning alarms (audible/visual) tested				
18	Fan stop tested*				
19	10% of cylinders and pilot cylinder/s pressure tested every 10 years. All cylinders and pilot cylinder/s pressure tested before the 20-year anniversary and every 10-year anniversary thereafter				
20	Internal inspection of all control valves performed at least once every five years				
21	Distribution lines and nozzles blown through, by applying dry working air				
22	All doors, hinges and locks inspected*				
23	All instruction and warning signs on installation inspected				
24	All flexible hoses renewed and check valves in manifold visually inspected every 10 years				
25	Release controls and distribution valves reconnected and system put back in service				
26	Inspection date tags attached				

^{*} If fitted as part of the CO₂ system.

LOW PRESSURE CO₂ SYSTEM

Date:	Name of ship/unit:	IMO No.:	

Technical description

No.	Text	Value
1	Manufacturer	
2	No. of tanks	
3	Tanks capacity (tonnes)	
4	Number of pilot cylinders	
5	Pilot cylinder capacity (each)	
6	Number of distribution lines	
7	Protected space(s)	

Description of inspection/Tests

No.	Description	Carried	Not	Not	Comment
		out	carried	applicable	
			out		
1	Tank main service valve closed and secured to				
	prevent accidental discharge				
2	Distribution valves verified closed				
3	Check correct function of level indicator				
4	Contents of CO ₂ tank checked by tank level				
	indicator				

	Description	Carried out	Not carried out	Not applicable	Comment
5	Contents of CO ₂ tank checked by riser tube reading				
6	Contents of CO ₂ tank checked by level control valve				
7	Supports of tank inspected				
8	Insulation on tank inspected				
9	Safety valves of tank inspected				
10	Safety valves of tank tested				
11	Contents of pilot cylinders checked				
12	Start/stop function of cooling compressors tested				
13	All connected electrical alarms and indicators tested				
14	Main manifold valve inspected				
15	Internal inspection of all control valves performed at least once every five years				
16	Main manifold valve tested				
17	Distribution valves inspected				
18	Distribution valves tested				
19	Release stations inspected				
20	Total flooding release mechanism inspected				
21	Total flooding release mechanism tested				
22	Time delay devices tested for correct setting*				
23	Warning alarms tested				
24	Fan stop tested*				
25	Distribution lines and nozzles inspected				
26	Distribution lines and nozzles tested				
27	Distribution lines and nozzles blown through				
28	All doors, hinges and locks inspected*				
29	All instruction plates inspected				
30	Tank main service valve reopened and secured				
31	open System put back in service				
32					
SZ	Inspection date tags attached				

If fitted as part of the CO₂ system.





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MSC.1/Circ.1638 3 June 2021

OUTCOME OF THE REGULATORY SCOPING EXERCISE FOR THE USE OF MARITIME AUTONOMOUS SURFACE SHIPS (MASS)

- The Maritime Safety Committee, at its 103rd session (5 to 14 May 2021), approved the *Outcome of the regulatory Scoping Exercise for the use of Maritime Autonomous Surface Ships (MASS)*, as set out in the annex, which provides the assessment of the degree to which the existing regulatory framework under purview of the Maritime Safety Committee (MSC) might be affected in order to address MASS operations. It further provides guidance to the MSC and interested parties to identify, select and decide on future work on MASS and, as such, facilitate the preparation of requests for, and consideration and approval of, new outputs.
- 2 Member States and international organizations are invited to take the annex into account when proposing future work on MASS for consideration by the MSC and bring it to the attention of shipowners, operators, academia and all other parties concerned.



OUTCOME OF THE REGULATORY SCOPING EXERCISE FOR THE USE OF MARITIME AUTONOMOUS SURFACE SHIPS (MASS)

1 INTRODUCTION

- 1.1 This document presents the outcome of the regulatory scoping exercise (RSE) for the use of Maritime Autonomous Surface Ships (MASS), conducted by the Maritime Safety Committee (MSC).
- 1.2 The outcome of the RSE, approved by MSC 103 (5 to 14 May 2021), provides the assessment of the degree to which the existing regulatory framework under its purview might be affected in order to address MASS operations. It further provides guidance to MSC and interested parties to identify, select and decide on future work on MASS and, as such, facilitate the preparation of requests for, and consideration and approval of, new outputs.

Content of this document

- 1.3 The Intersessional Working Group on MASS, which met from 2 to 5 September 2019, agreed that the outcome of the RSE to be finally approved by MSC should contain (MSC 102/5/1, paragraph 4.17):
 - .1 a background section, including the process followed during the RSE;
 - information for all degrees of autonomy for every instrument expected to be affected by MASS operations under the purview of the MSC;
 - .3 the most appropriate way(s) of addressing MASS operations in those instruments, as appropriate;
 - .4 identification of themes and/or potential gaps that require addressing;
 - .5 identification of possible links between instruments;
 - .6 identification of priorities for further work, including terminology and the order in which instruments could be addressed taking into account common themes and potential gaps; and
 - .7 references to the material produced before and during the RSE, in particular IMO documents.
- 1.4 Taking into account the information in paragraph 1.3, the document is arranged in the following manner.
- 1.5 Section 2 contains the background section and section 3 provides a summary of the process followed during the RSE with reference to the framework as agreed at MSC 100 (MSC 100/20/Add.1, annex 2). The list of mandatory instruments related to maritime safety and security considered as part of the RSE is set out in appendix 1.
- 1.6 Section 4 provides an overview of the assumptions made, by the volunteering Member States, for the purpose of the RSE and refers to appendix 2 for the results of the RSE at instrument level.

- 1.7 Appendix 2, being the most substantial part of this document, provides the summary of the outcome of the first and second step of the RSE as available in IMO documents published during the RSE (see appendix 3) and the web platform (see paragraph 3.9), and includes:
 - .1 information for all degrees of autonomy for every instrument expected to be affected by MASS operations under the purview of MSC;
 - .2 the most appropriate way(s) of addressing MASS operations in those instruments, as appropriate; and
 - .3 identification of themes and/or potential gaps that require addressing.
- 1.8 Section 5 provides an overview of the common potential gaps and/or themes that require addressing for MASS operations and potential links between instruments. This overview has been developed by using the available information in appendix 2.
- 1.9 In section 6, priorities for further work are identified, including terminology and the order in which instruments could be addressed taking into account common themes and potential gaps. This section has been developed by using the available information in appendix 2.
- 1.10 Finally, section 7 provides references to the material produced before and during the RSE, in particular IMO documents (see also appendix 3).

2 BACKGROUND

- 2.1 MSC 98 (June 2017) noted that the maritime sector was witnessing an increased deployment of MASS to deliver safe, cost-effective and high-quality results. In this context, MASS could include ships with different levels of automation, from partially automated systems that assisted the human crew to fully autonomous systems which were able to undertake all aspects of a ship's operation without the need for human intervention. Significant academic and commercial research and development (R&D) was ongoing on all aspects of MASS, including remotely controlled and autonomous navigation, vessel monitoring and collision avoidance systems.
- 2.2 Although technological solutions were being developed and deployed, delegations were of the view that there was a lack of clarity on the correct application of existing IMO instruments to MASS. Delegations believed that IMO needed to ensure that MASS designers, builders, owners and operators had access to a clear and consistent regulatory framework, guided by the *Principles to be considered when drafting IMO instruments* (resolution A.1103(29)), in order to be able to demonstrate compliance with IMO instruments.
- 2.3 Following consideration, MSC 98 agreed to include in its 2018-2019 biennial agenda an output on "Regulatory scoping exercise for the use of Maritime Autonomous Surface Ships (MASS)" with a target completion year of 2020.
- 2.4 At MSC 99 (May 2018), the Committee started to develop a framework for the RSE and defined the aim, the objective, the preliminary definition of MASS and degrees of autonomy, the list of mandatory instruments¹ to be considered and the applicability in terms of type and size of ships.

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According to resolution A.911(22), "instrument" encompasses mandatory and non-mandatory conventions, codes, guidelines, recommendations, etc.

- 2.5 MSC 100 (December 2018) approved the framework for the RSE, which contained definitions, a methodology consisting of a two-step approach and a plan of work and procedures (MSC 100/20/Add.1, annex 2) and invited interested Member States and international organizations to participate actively in the exercise. The Committee also approved the holding of an intersessional meeting of Working Group on MASS between MSC 101 and 102. Furthermore, the Committee requested the Secretariat to develop a web platform as part of the Global Shipping Information System (GISIS) to facilitate the RSE.
- 2.6 MSC 101 (June 2019) noted the progress made with the RSE and invited volunteering Member States to submit the result of the first step to the intersessional Working Group on MASS (ISWG/MASS). MSC 101 further developed and approved *Interim guidelines for MASS trials* (MSC.1/Circ.1604).
- 2.7 As instructed by the Committee, ISWG/MASS (September 2019) considered and agreed on the result of the first step of the RSE, and commenced the second step. The Group also developed the guidance on the required format and content of the necessary input to MSC 102.
- 2.8 Owing to the COVID-19 pandemic, MSC 102 (November 2020) deferred consideration of this matter to MSC 103.
- 2.9 MSC 103 (May 2021) finalized the RSE and approved the outcome as set out in this document.

3 FRAMEWORK AND PROCESS OF THE RSE

Aim

3.1 The aim of the regulatory scoping exercise was to determine how safe, secure and environmentally sound MASS operations might be addressed in IMO instruments.

Objective

3.2 The objective of the RSE on MASS conducted by MSC was to assess the degree to which the existing regulatory framework under its purview might be affected in order to address MASS operations.

Glossary

- 3.3 For the purpose of the RSE, "MASS" was defined as a ship which, to a varying degree, can operate independent of human interaction.
- 3.4 To facilitate the process of the RSE, the degrees of autonomy were organized as follows:

Degree One: Ship with automated processes and decision support: Seafarers are

on board to operate and control shipboard systems and functions. Some operations may be automated and at times be unsupervised

but with seafarers on board ready to take control.

Degree Two: Remotely controlled ship with seafarers on board: The ship is

controlled and operated from another location. Seafarers are available on board to take control and to operate the shipboard

systems and functions.

Degree Three: Remotely controlled ship without seafarers on board: The ship is

controlled and operated from another location. There are no

seafarers on board.

Degree Four: Fully autonomous ship: The operating system of the ship is able to

make decisions and determine actions by itself.

3.5 The above list does not represent a hierarchical order. It should be noted that MASS could be operating at one or more degrees of autonomy for the duration of a single voyage.

Instruments

- 3.6 The list of mandatory instruments related to maritime safety and security considered as part of the RSE is set out in appendix 1. These instruments have been reviewed on a regulation or rule level. Subsidiary mandatory instruments established under each parent instrument have also been considered to the level necessary to establish how they would be affected.
- 3.7 The review of mandatory instruments was prioritized. In instruments containing both mandatory and non-mandatory parts, non-mandatory parts have been considered as part of the RSE, when deemed necessary, to obtain a complete understanding of how the mandatory provisions would be affected in order to address MASS operations (e.g. STCW Convention and Code).

Type and size of ships

3.8 The application of the regulatory scoping exercise was restricted to the applicability of the instruments under consideration.

Web platform for the conduct of the RSE

3.9 A web platform was developed by the Secretariat as part of GISIS to facilitate the RSE. The web platform was connected to the IMO web accounts, providing access only to registered IMO Members.² All IMO Members have read-only access to the web platform and the information contained in the web platform will be retained for future reference until the Committee decides otherwise.

Methodology

- 3.10 The review of instruments was conducted by volunteering Member States in two steps. The list of mandatory instruments, as set out in appendix 1, also contains the names of the volunteering Member States which undertook and supported the review of instruments. At present intervals, IMO Members were authorized to submit comments on the work done by the volunteering Member States through the web platform.
- 3.11 As a first step, containing the "initial review of IMO instruments", provisions in IMO instruments were identified which, as currently drafted:
 - A applied to MASS and prevented MASS operations; or

Whenever the term "IMO Member" is used in this document, it includes Member Governments, associated Member Governments, intergovernmental organizations with observer status and non-governmental organizations in consultative status.

- B applied to MASS and did not prevent MASS operations and required no actions: or
- C applied to MASS and did not prevent MASS operations but might need to be amended or clarified, and/or might contain gaps; or
- D had no application to MASS operations.
- 3.12 Once the first step was completed, a second step was conducted to analyse and determine the most appropriate way of addressing MASS operations, taking into account, inter alia, human element,³ technology and operational factors by:
 - I equivalences as provided for by the instruments or developing interpretations; and/or
 - II amending existing instruments; and/or
 - III developing new instruments; or
 - IV none of the above as a result of the analysis.
- 3.13 The terminology for the purpose of the RSE was agreed to at MSC 99 (documents MSC 99/22, paragraph 5.27 and MSC 99/WP.9). References to degrees of autonomy in this document refer only to the definitions considered within the scope of the RSE and do not prevent potential future definitions that should be discussed at the later stage.

4 RESULTS OF THE REGULATORY SCOPING EXERCISE AT INSTRUMENT LEVEL

- 4.1 The results of the RSE at instrument level are set out in appendix 2 and provide for all degrees of autonomy, for every instrument expected to be affected by MASS operations under the purview of the Maritime Safety Committee, the:
 - .1 most appropriate way(s) of addressing MASS operations in those instruments;
 - .2 reason for selecting the most appropriate way(s); and
 - .3 identification of potential gaps/themes that require addressing.

Assumptions made for the purpose of the RSE

4.2 The assumptions listed in table 1 should be considered when interpreting the results in appendix 2, they will not necessarily be used during subsequent work. Any future assumptions would need to be agreed.

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Refer to resolution A.947(23), *Human element vision, principles and goals for the Organization.*

	Assumptions	Instruments
1	Degree of autonomy Four means no crew on board	SOLAS chapters III and V, 1966 LL Convention and 1988 Protocol, 2008 Intact Stability Code, III Code
2	Alternative arrangement, equivalent arrangement would be allowed and available	SOLAS chapter XI-2
3	Passenger transports without seafarers on board cannot be performed	SOLAS chapters XI-2 and XIV and Polar Code
4	The instrument applies to seafarers serving on board seagoing ships	STCW Convention and Code, STCW-F Convention
5	Determination of whether "remote operator" is a seafarer and whether "remote operator" encompasses all personnel working aboard of a ship or those individuals capable of operational control of the ship are outside of the remit of the RSE	STCW Convention and Code, STCW-F Convention
6	For degrees One and Two, seafarers are on board and available to take control of shipboard systems	SOLAS chapters II-1, II-2, VI, VII IBC, FSS, FTP, IMSBC, Grain, CSS, IMDG, IGC, INF
7	For degrees Three and Four, persons may stay on board during berthing, cargo handling and anchoring	SOLAS chapters II-1, II-2, VI, VII IBC, FSS, FTP, IMSBC, Grain, CSS, IMDG, IGC, INF
8	For degree Four, supervision by person is provided at a remote location	SOLAS chapters II-2, VI and VII IBC, FSS, FTP, IMSBC, Grain, CSS, IMDG, IGC, INF
9	MASS of degree one is considered as a conventional ship with some additional functions to support human decision-making. However, no particular automated process or function of decision support was considered owing to their diversities.	SOLAS chapter V
10	As long as MASS is not fully autonomous; the role of master is still required. For degree Three (higher degrees), the responsibility of the master will be extended/amended.	SOLAS chapter V
11	The Safety Management of MASS relates, inter alia, to functions which are autonomous	SOLAS chapter IX

Table 1: List of assumptions used for the RSE

5 COMMON POTENTIAL GAPS AND/OR THEMES AND POTENTIAL LINKS BETWEEN INSTRUMENTS

- 5.1 The RSE identified the common potential gaps and/or themes that are required for MASS operations, as shown in table 2, and these gaps and themes were developed by using the available information in appendix 2. It should be noted that the potential gaps and themes outlined below are not exhaustive and that the first column on "Common potential gaps and/or themes" does not reflect any order of priorities.
- 5.2 Table 2 also shows the instruments under the remit of the Maritime Safety Committee, including SOLAS chapters, where the common potential gaps and/or themes were identified, thus indicating the potential links between instruments.

	Common potential gaps and/or themes	Instruments
1	Meaning of the terms master, crew or responsible person	SOLAS chapters II-2, III, V, VI, VII IX and XI-1, COLREG, TONNAGE 1969, 1966 LL Convention and 1988 Protocol, Intact Stability Code, III Code, STCW Convention and Code
2	Remote Control Station/Centre	SOLAS chapters II-1, II-2, III, IV, V IX and XI-1, STCW Convention and Code, FSS, ISM, 1966 LL Convention and 1988 Protocol, Casualty Investigation Code
3	Remote Operator as a seafarer	STCW, STCW-F, SOLAS chapter IX, ISM
4	Provisions containing manual operations, alarms to the bridge	SOLAS chapters II-1, II-2, VI and IX, 1966 LL Convention and 1988 Protocol, Intact Stability Code, III Code
5	Provisions requiring actions by personnel (Fire, Spillage Cargo Management, onboard maintenance, etc.)	SOLAS chapters II-2, VI, VII, IX and XII
6	Certificates and manuals on board	SOLAS chapters III, XI-1, XI-2 and XIV
7	Connectivity, Cybersecurity	SOLAS chapters IV, V and IX
8	Watchkeeping	SOLAS chapters IV and V, COLREG
9	Implication of MASS in SAR	SOLAS chapters III, IV and V, SAR
10	Information to be available on board and required for the safe operation	SOLAS chapters II-1and II-2
11	Terminology	SOLAS chapters II-1, IV and V, COLREG, FSS, IBC, IGC, Grain, INF, 1966 LL Convention and 1988 Protocol, Intact Stability Code, SAR, TONNAGE, CSS, Casualty Investigation Code

Table 2: List of common potential gaps and/or themes

5.3 It has been recognized that not all common potential gaps and/or themes in table 2 are of the same nature. Some of them are critical and fundamental issues which may shape the course of addressing MASS operations, while others concern more technical aspects.

High-priority issues

5.4 Some common potential gaps and/or themes are at the core of how to introduce MASS operation safely and effectively in the regulatory framework and are regarded as high-priority issues that cut through several IMO instruments and may require a policy decision before addressing individual instruments.

5.5 Meaning of the terms master, crew or responsible person

It was recognized that in a substantial number of instruments there was a need to clarify the meaning of the terms master, crew or responsible person. The role, responsibility and definition of master, especially for degrees of autonomy Three and Four where personnel on the shore side might control the ship, were considered to be a common theme identified in several instruments as a potential gap.

5.6 Remote control station/centre

MASS may be operated by a remote control station/centre. It was noted that the functional and operational requirements of the remote control station/centre, as well as for monitoring, needed to be addressed. It was further noted that this was a new concept to be implemented in IMO instruments and a common theme identified in several instruments as a potential gap.

5.7 Remote operator as seafarer

The RSE revealed that the possible designation of a remote operator as seafarer was considered to be a common theme identified in several instruments as a potential gap. Qualifications, responsibility and the role of remote operator as seafarer was one of the most complex issues to be addressed.

5.8 Terminology

Following consideration of terms that should be avoided, some recommended terms and a draft glossary for future work submitted by Finland and France (MSC 101/5/4), MSC 101 agreed that the matter of a glossary should be further considered after the RSE had been completed, together with information from ISO concerning new standards, as appropriate. During step 2, as reported to MSC 102, views were expressed for the degrees of autonomy to be re-evaluated, taking into account the lessons learned during the RSE. New definitions were proposed in several places, which need to be further considered and decided upon.

6 PRIORITIES FOR FURTHER WORK

6.1 Given the complex and extensive output of the RSE (section 4 and appendix 2), establishing priorities for further work is important. This section has been developed by using the available information in appendix 2, to identify the priorities of work on several issues cutting across a number of individual IMO instruments. The main high-priority items include the need to consider the development of a new instrument, review of terminology and definitions and consideration of high-priority common gaps and themes. It should be noted, however, that the identified priorities are non-exhaustive.

Development of a new instrument

6.2 In line with the outcome on "the most appropriate ways of addressing MASS operations" in appendix 2, the many common potential gaps and/or themes, which cut across several instruments, could preferably be addressed holistically through a new instrument

(e.g. a MASS Code). Addressing every instrument or SOLAS chapter separately could lead to inconsistencies, confusion and raise potential barriers for the application of existing regulations to conventional ships. Therefore, a MASS instrument, instead of amending individual instruments, may be considered which can be made mandatory by means of amending an existing IMO convention, such as SOLAS. This instrument could preferably be developed following a goal-based approach,⁴ in line with the Guidelines developed by the Organization.⁵

6.3 In order to facilitate the operation of MASS at an early stage, establishing interim guidelines for MASS may be beneficial for ensuring safe, secure and environmentally-friendly MASS operations.

Terminology and definitions

6.4 It was recognized that consideration of amendments to instruments, or development of a new instrument, requires agreement on the use of terminology and is a policy decision. One of the issues to be addressed was considered to be the re-evaluation of the degrees of autonomy, taking into account the lessons learned during the RSE. This work could include the development of a glossary.

Common gaps and themes

- 6.5 As mentioned in the previous section, some common potential gaps and/or themes were regarded as high-priority issues that cut across several IMO instruments and might require a policy decision before addressing individual instruments. Among those are, for instance:
 - .1 meaning of the terms master, crew or responsible person;
 - .2 remote control station/centre; and
 - .3 remote operator designated as seafarer.

Possible order to address the instruments

6.6 If the decision is made to amend existing instruments rather than to develop a new instrument the following order of priorities is proposed:

It was concluded that the order to address the instruments for further work should be classified into three groups, as follows:

- .1 High-priority: the group of instruments which contain the common potential gaps and/or themes listed in section 5 that need to be addressed before all others;
- .2 Medium-priority: the group of instruments which require consideration of the impact of the use of MASS but which have not been identified as high-priority; and
- .3 Low-priority: the group of instruments that require no significant action for the use of MASS.

See Generic guidelines for developing IMO goal-based standards (MSC.1/Circ.1394/Rev.2).

⁵ See resolution *Uniform wording for referencing IMO instruments* (resolution A.911(22)).

High-priority instruments

6.7.1 The RSE concluded that the following IMO instruments under the purview of MSC were classified as "High-priority":

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SOLAS chapters II-1, II-2, III, IV, V, VI, VII, IX, XI-1and XI-2;
COLREG;
STCW Convention and Code;
STCW-F Convention;
1966 LL Convention and 1988 Protocol thereto;
1979 SAR Convention;
FSS Code;
IMSBC Code;
IMDG Code;
TONNAGE 1969;
IBC Code; and
IGC Code.
The most appropriate way(s) of addressing MASS operations in the instruments
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- 6.7.2 classified as high-priority is set out in the table 3, with the following four options:
 - I equivalences as provided for by the instruments or developing interpretations; and/or
 - Ш amending existing instruments; and/or
 - Ш developing a new instrument; or
 - IV none of the above as a result of the analysis.

IMO Instruments	The most appropriate way(s) of addressing MASS operations					
Degree of Autonomy	One	Two	Three	Four		
SOLAS II-1	IV	II	II - III	II - III		
SOLAS II-2	IV	II - III	II - III	II - III		
SOLAS III	IV	II - III	III	III		
SOLAS IV	II	II - III	III	III		
SOLAS V	II	II - III	III	III		
SOLAS VI	IV	II - III	II - III	II - III		
SOLAS VII	IV	II - III	II - III	II - III		
SOLAS IX	IV	III	III	III		
SOLAS XI-1	IV	III	I - III	I - III		
SOLAS XI-2	I - II	II - III	II - III	II - III		
COLREG	I	I - II	I - II	II		
STCW	I - II	1 - 11 - 111	1 - 11 - 111	IV		
STCW-F	I - II	1 - 11 - 111	1 - 11 - 111	IV		
LL 1966 + 1988				II		
Protocol	IV	ll II	II			
SAR 1979	IV	II	II	II		
TONNAGE 1969	IV	l		l		
IMDG Code	IV	II- III	II - III	II - III		
IMSBC Code	IV	II- III	II - III	II - III		
FSS Code	IV	II- III	II - III	II - III		
IBC Code	IV	II- III	II - III	II - III		
IGC Code	IV	II- III	-	11 - 111		

Table 3: List of high-priority instruments

Instruments to be addressed at the same time

6.7.3 Among the high-priority instruments, some may need to be addressed in parallel with others in order to address the common potential gaps and/or themes.

Medium-priority instruments

6.8.1 The RSE concluded that the following IMO instruments under the purview of MSC were classified as "Medium-priority":

SOLAS chapter XII

CSS Code;

Casualty Investigation Code;

III Code;

Grain Code;

INF Code;

2008 Intact Stability Code; and

Standards for owners' inspection and maintenance of bulk carrier hatch covers.

6.8.2 The most appropriate way(s) of addressing MASS operations of the medium-priority instruments is set out in table 4 below.

IMO Instruments	The most appropriate way(s) of addressing MASS operations				
Degree of Autonomy	One	Two	Three	Four	
SOLAS XII	IV	11 - 111	11 - 111	11 - 111	
CSS Code	IV	11 - 111	11 - 111	11 - 111	
Casualty Investigation Code	IV	II	II	II	
III Code	IV	II	II	II	
Grain Code	IV	11 - 111	11 - 111	11 - 111	
INF Code	IV	11 - 111	11 - 111	II - III	
IS Code	IV	II	II	II	
Standards for owners' inspection and maintenance of bulk carrier hatch covers	IV	IV	11 - 111	11 - 111	

Table 4: List of medium-priority instruments

6.8.3 Almost all of the medium-priority instruments were concluded to be addressed by amending the instruments individually (i.e. the most appropriate way of addressing MASS operations was option II (paragraph 6.8.2)).

Instruments to be addressed at the same time

6.8.4 Among the medium-priority instruments, some might need to be addressed in parallel with others in order to address the common potential gaps and/or themes.

Low-priority instruments

- 6.9.1 The RSE concluded that the following remaining instruments under the purview of MSC were classified as "low-priority" and required no significant action for the use of MASS.
- 6.9.2 The most appropriate way(s) of addressing MASS operations of the low-priority instruments are set out in the table 5 below, showing that no action is required for the use of MASS.
- 6.9.3 It was, however, recognized that some of the low-priority instruments might need to be considered in future in relation to the introduction of new technologies.

IMO Instruments	The most appropriate way(s) of addressing MASS operations			
Degree of Autonomy	One	Two	Three	Four
SOLAS chapter XIII	IV	IV	IV	IV
SOLAS chapter XIV	IV	IV	IV	IV
CSC Code	IV	IV	IV	IV
ESP Code	IV	IV	IV	IV
RO Code	IV	IV	IV	IV
FTP Code	IV	IV	IV	IV
Polar Code	IV	IV	IV	IV
LSA Code	IV	IV	IV	IV
ISM Code	IV	IV	IV	IV
ISPS Code	IV	IV	IV	IV
Standards for the evaluation of scantlings of the transverse watertight vertically corrugated bulkhead between the two foremost cargo holds and for the evaluation of allowable hold loading of the foremost cargo hold	IV	IV	IV	IV
Standards and criteria for side structure of bulk carriers of single-side skin construction	IV	IV	IV	IV

Table 5: List of low-priority instruments

Proposals for new outputs

6.10 The need for justification in relation to any future proposals for changes in the regulatory framework was agreed and, consequently, it was recognized that any future work on MASS need to be approved following a proposal for a new output. Therefore, all activities described below requires new outputs to be agreed by MSC.

Addressing MASS operations in IMO instruments under the remit of the Maritime Safety Committee

6.11.1 When addressing the high-priority issues identified above, coordination and delegation of work between committees and sub-committees should be considered.

High-priority issues for addressing MASS operations in IMO instruments

- 6.11.2 Commencement of developing and establishing rules and regulations to address MASS operations may require certain issues of high priority, as set out in paragraphs 6.2 to 6.6, to be considered in order to determine what, how and when to address MASS operations and to provide a foundation for future work. This effort would benefit from the sharing of experience gained by early MASS operations.
- 6.11.3 A possible way forward in addressing MASS operations in IMO instruments under the remit of the Maritime Safety Committee is set out in table 6.

Issue	Planned activities and result
1 Consideration of a holistic approach to MA	ASS operations in IMO instruments
Development of a goal-based MASS instrument	Consideration on how to develop a new MASS instrument and draft amendments to the applicable instruments through which it can be made mandatory
Definition of MASS	Consideration on the need to revise definition and/or degrees and if revision is deemed necessary, agreeing on the definition and/or degrees
Terminology for MASS operations in the IMO regulatory framework	Consideration on the need of supplementing terminology, and if deemed necessary, agreeing on such terminology
High-priority common gaps and themes in relation to MASS operations and IMOs regulatory framework: - Meaning of Master, crew or responsible person - Remote control station/centre - Remote operator designated as seafarer	Consideration of the high-priority common gaps and themes
Non-mandatory instrument	Consideration of the development of guidelines for MASS operations such as guidelines for installation and guidelines for system application

Table 6: Addressing MASS operations in IMO instruments under the remit of the Maritime Safety Committee

7 REFERENCES TO THE MATERIAL PRODUCED BEFORE AND DURING THE RSE

IMO documents

7.1 A list containing a reference to IMO documents published before and during the RSE is provided in appendix 3.

The MASS module of GISIS

7.2 All detailed information, including analysis by the volunteering Member States and comments made by IMO Members have been recorded in the MASS module of GISIS. This web platform is connected to the IMO web accounts, providing access to registered IMO Members only.

Appendix 1

LIST OF INSTRUMENTS AND VOLUNTEERING MEMBERS UNDERTAKING OR SUPPORTING THE REVIEW OF INSTRUMENTS

Instrument	Volunteering Member State(s)	Supporting Member(s)
International Convention for the Safety of Life at Sea, 1974, as amended (SOLAS 1974)		
Chapter II-1 (Construction – structure, subdivision and stability, machinery and electrical installations)	France	China, Iran (Islamic Republic of) and Sweden
 Chapter II-2 (Construction – fire protection, fire detection and fire extinction), including: International Code for Fire Safety Systems (FSS Code); and International Code for Application of Fire Test Procedures, 2010 (2010 FTP Code) 	Japan	China and IACS
 Chapter III (Life-saving appliances and arrangements), including: International Life-Saving Appliance Code (LSA Code) 	Netherlands	Belgium and China
Chapter IV (Radiocommunications)	Turkey	China and Japan
Chapter V (Safety of navigation)	China	Denmark, Japan and Singapore
 Chapter VI (Carriage of cargoes and oil fuels), including: International Maritime Solid Bulk Cargoes Code (IMSBC Code); Code of Safe Practice for Cargo Stowage and Securing (CSS Code); International Code for the Safe Carriage of Grain in Bulk (Grain Code) Part A "Specific requirements"; and Part B "Calculation of assumed heeling moments and general assumptions". 	Japan	China

Instrument	Volunteering Member State(s)	Supporting Member(s)
 Chapter VII (Carriage of dangerous goods), including: International Maritime Dangerous Goods Code (IMDG Code); International Code for the Construction and Equipment of Ships Carrying Dangerous Chemicals in Bulk (IBC Code); International Code for the Construction and Equipment of Ships Carrying Liquefied Gases in Bulk (IGC Code); and International Code for the Safe Carriage of Packaged Irradiated Nuclear Fuel, Plutonium and High-Level Radioactive Wastes on Board Ships (INF Code). 	Japan	China
Chapter IX (Management for the safe operation of ships), including: - International Safety Management (ISM) Code.	Norway	China, Nigeria, Republic of Korea and Russian Federation
 Chapter XI-1 (Special measures to enhance maritime safety), including: Code for Recognized Organizations (RO Code); International Code on the Enhanced Programme of Inspections during Surveys of Bulk and Oil Tankers, 2001 (2011 ESP Code); and Code of the International Standards and Recommended Practices for a Safety Investigation into a Marine Casualty or Marine Incident (Casualty Investigation Code). 	Finland	China
Chapter XI-2 (Special measures to enhance maritime security), including: - International Ship and Port Facility Security Code (ISPS Code)	Finland	China
 Chapter XII (Bulk Carrier), including: Bulk carrier bulkhead and double bottom strength standards; Standards for owners' inspection and maintenance of bulk carrier hatch covers; and Standards and criteria for side structures of bulk carriers of single-side skin construction. 	Japan	
Chapter XIII (Verification of Compliance)	Japan	

Instrument	Volunteering Member State(s)	Supporting Member(s)
Chapter XIV (Safety measures for ships operating in polar waters), including: - International Code for Ships Operating in Polar Waters (Polar Code)	Finland	
International Convention on Standards of Training, Certification and Watchkeeping for Seafarers, 1978, as amended (STCW 1978) and Seafarers' Training, Certification and Watchkeeping Code (STCW Code)	United States	China, Cyprus, Japan, New Zealand, Republic of Korea, Russian Federation and Spain
International Convention on Standards of Training, Certification and Watchkeeping for Fishing Vessel Personnel, 1995 (STCW-F 1995)	Japan	New Zealand and Spain
Convention on the International Regulations for Preventing Collisions at Sea, 1972, as amended (COLREG 1972)	Marshall Islands	China, Japan, Singapore, Spain, Sweden and United States
International Convention for Safe Containers (CSC), 1972	Japan	Finland
International Convention on Load Lines, 1966 (LL 1966), including: - IMO Instruments Implementation Code (III Code); and - International Code on Intact Stability, 2008 (2008 IS Code) – Part A.	India	China and Liberia
Protocol of 1988 relating to LL 1966 (LL PROT 1988)	India	Liberia
International Convention on Maritime Search and Rescue, 1979 (SAR 1979)	Spain and France	Turkey
International Convention on Tonnage Measurement of Ships, 1969 (TONNAGE 1969)	Liberia	

Appendix 2

RESULTS OF THE REGULATORY SCOPING EXERCISE AT INSTRUMENT LEVEL

The application of IMO instruments, as currently drafted, is divided in the following categories:

- A applied to MASS and prevented MASS operations; or
- B applied to MASS and did not prevent MASS operations and required no actions; or
- C applied to MASS and did not prevent MASS operations but might need to be amended or clarified, and/or might contain gaps; or
- D had no application to MASS operations.

The most appropriate way(s) of addressing MASS operations are categorized with the following four options:

- I equivalences as provided for by the instruments or developing interpretations; and/or
- II amending existing instruments; and/or
- III developing a new instrument; or
- IV none of the above as a result of the analysis.

Instrument: SOLAS Chapter II-1

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General	II	Specific definitions could be added in Reg. 2 and 3 for MASS operations (e.g. master, operator, Remote Control Centre, unmanned, etc.)	Reg. 2 and 3 mention no specific definitions for MASS operations
	III	Specific requirements on remote monitoring and remote control may be developed (e.g. requirements on Remote control centre, including facility and manning, communication network and system, human machine interface, etc.)	No specific requirements on remote monitoring and remote control in the existing instruments

Degree One	IV	MASS application (initial review) = B or D	None
		Specific definitions could be added in Reg. 2 and 3 to clarify that the Remote Control Centre could be a substitute to the bridge Reg. 22 could be amended considering that the	Reg. 13, 13-1, 14, 15-1, 17-1, 22-1, 25, 29, 30, 31, 37, 49, 50, 51, 53 mention indications, alarms, controls in the bridge or communication means with the bridge
Degree Two	II	control could be performed remotely	Reg. 22 mentions control of doors and other devices
		Reg. 5, 5-1, 8-1, 20, 23, 24 and 28 could be amended considering that the master and/or the officer of the watch could be on board or not on	Reg. 5, 5-1, 8-1, 28 mention information to be available on board for the use of the master or information to be supplied to the master
		board	Reg. 20, 23, 24 mention actions to be done by the master and/or the officer of the watch
			Reg. 3-3 mentions means to enable the crew to gain safe access to the bow Reg. 3-4, 3-6, 3-8, 12, 13, 13-1, 15, 17, 17-1, 19-1, 21, 22, 26, 29, 31, 33, 35-1, 41, 44, 48, 49 mention manual operation done on board Reg. 3-6, 3-7, 3-10, 5, 5-1, 8-1, 19, 28 mention
	II or III	Could be amended considering no crew and no master (or officer of the watch) on board or Considering the number of gaps identified involving a lot of regulations, developing a separate and dedicated instrument could be the solution with less	information available on board or information supplied to the master Reg. 6 and 7.3 take into account the presence of the
Degrees Three and Four			crew in the stability calculation (index R and permeability) Reg. 13, 13-1, 14, 15-1, 17-1, 22-1, 25, 29, 30, 31, 37, 49, 50, 51, 53 mention indications, alarms, controls or communication means in the bridge, engine room or centralized control position
. 50			Reg. 20, 22, 23, 24 mention actions done by the master (or officer of the watch)
		complexity and easier to conduct	Reg. 32 mentions a direct reading gauge glass
			Reg. 38 mentions an alarm in the engineers' accommodation
			Reg. 40, 41 mention habitable conditions
			Reg. 42, 42-1, 43 mention emergency consumers, lighting, muster and embarkation station related to crew evacuation
			Reg. 54 mentions periodically unattended machinery spaces

Instrument: SOLAS chapter II-2

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step. On the other hand, it could also be considered to amend the regulations or develop new instruments to ensure fire safety based on another concept. In such a case, one of the future issues to be addressed is how to evaluate the reduction of fire risks owing to	
General		absence of persons on board and to what extent we could relax the regulations. The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	

Degree One	IV	"MASS application" of all regulations were identified as ".B" or ".D" and no action is required. However, some considerations might be needed depending on the conditions or premises of this degree of autonomy.	None.
Degree Two	II and/or III	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in a consistent manner. Regarding the other potential gaps and/or themes, the provisions regarding definitions and the provisions regarding facilities such as alarms, indications and operational booklets should be amended to safely introduce remote operations with seafarers on board. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	 Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified. Provisions regarding definitions (control stations and safety centre) should be amended. Provisions regarding facilities such as alarms, indications and operational booklets should be amended so that remote operators can also be notified.

Regarding clarifications of "master", etc., see the comments in degree Two.

Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to apply regulation 17 "Alternative design and arrangements" to the provisions for systems and appliances which need manual operations or provisions requiring actions by personnel on board in regulations 4 to 23 other than 17 of SOLAS chapter II-2.

On the other hand, regarding the provisions for systems and appliances which need manual operations and provisions requiring actions by personnel on board, especially for fire fighting, it may

On the other hand, regarding the provisions for systems and appliances which need manual operations and provisions requiring actions by personnel on board, especially for fire fighting, it may be more appropriate to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) rather than amending them one by one since there are a lot of provisions in the same themes or potential gaps in this chapter.

As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction.

Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.

- The meanings of "master", etc.
- Functional requirements of remote/ automated system to detect and control fire.
- Definitions of manned spaces, control stations and safety centre.
- Facilities such as alarms, indications, notification and means of escape, and operational booklets.
- Systems and appliances which need manual operations.
- · Actions by personnel on board, such as fire fighting.
- Accommodations and accessibility.
- Safe return to port and its casualty threshold.

Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce autonomous operations without seafarers on board. Another way is to apply regulation 17 "Alternative design and arrangements" to the provisions for systems and appliances which need manual operations or provisions requiring actions by personnel on board in regulations 4 to 23 other than 17 of SOLAS chapter II-2. On the other hand, regarding the provisions for systems and appliances which need manual operations and provisions requiring actions by personnel on board, especially for fire fighting, it may **Degree Four** II and/or III Ditto. be more appropriate to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) rather than amending them one by one since there are a lot of provisions in the same themes or potential gaps in this chapter. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.

Instrument: FSS Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the themes/potential gaps identified in the first step. On the other hand, it could also be considered to amend the regulations or develop new instruments to ensure fire safety based on another concept. In such a case, one of the future issues to be addressed is how to evaluate the reduction of fire risks owing to absence of persons on board and to what extent we could relax the regulations. The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	

Degree One	IV	"MASS application" of all regulations were identified as ".B" or ".D" and no action is required. However, some considerations might be needed depending on the conditions or premises of this degree of autonomy.	No	one.
Degree Two	II and/or III	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in a consistent manner. Regarding the potential gaps and/or themes, the provisions should be amended to safely introduce remote operations with seafarers on board. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	•	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified. The meanings of control stations and safety centre should be clarified. Provisions regarding facilities such as alarms and indications should be amended so that remote operators can also be notified.

Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to apply regulation 17 "Alternative design and arrangements" to the provisions for systems and appliances which need manual operations or provisions requiring actions by personnel on board in regulations 4 to 23 other than Since "master", "crew", "responsible person", etc. are 17 of SOLAS chapter II-2. not on board, the meanings of such personnel of the On the other hand, regarding the provisions for ship should be clarified. The meanings of manned spaces, control stations and systems and appliances which need manual safety centre should be clarified. operations, especially for fire fighting, it may be more appropriate to develop new instruments (new code Provisions regarding facilities such as alarms. **Degree Three** II and/or III for SOLAS-related issues and new chapter in indications, notification and means of escape should SOLAS to make the code mandatory) rather than be amended. amending them one by one since there are a lot of Provisions regarding systems and appliances which provisions in the same themes or potential gaps in need manual operations should be amended. this code. Provisions regarding accommodations and accessibility should be amended. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.

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Instrument: FTP Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Two	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Three	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Four	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.

Instrument: SOLAS Chapter III

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	Scored MASS application B for all regulations in the first step.	None

Degree Two	I, II or III	More than one way possible in order to capture the concept of remote control, the altered status of the navigation bridge therein, and the definition/role of the master in such a concept, related to the (emergency) process of evacuating persons on board and rescuing persons from the water.	Communications between remote operator and crew on board, definition and status of the navigation bridge, definition and role of the master (either on board or at the remote operator station).
Degree Three	III	The concept of unmanned MASS requires principle assumptions and new concept thinking related to the process of evacuating persons on board a ship carrying passengers and rescuing persons from the water that cannot just be accommodated by amending existing instruments or applying equivalents.	Availability of sufficient and qualified persons. Manning of survival craft and supervision of evacuation. Definition and role of the master. Definition and status of the navigation bridge. How to render assistance to other ships in distress, or recover persons from the water without crew on board. Goal and function of rescue boat and line-throwing appliance.
Degree Four	III	The concept of unmanned MASS requires principle assumptions and new concept thinking related to the process of evacuating persons on board a ship carrying passengers and rescuing persons from the water that cannot just be accommodated by amending existing instruments or applying equivalents.	Availability of sufficient and qualified persons. Manning of survival craft and supervision of evacuation. Definition and role of the master. Definition and status of the navigation bridge. How to render assistance to other ships in distress, or recover persons from the water without crew on board. Goal and function of rescue boat and line-throwing appliance.

Instrument: SOLAS chapter IV – Radiocommunications

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations		Potential gaps/themes that require addressing
Degree One	II	Potential gaps may be addressed by amending existing instrument, possibly as they are introduced.		New terms and definitions New requirements for automated processes and decision support system
Degree Two	II, III	Since remotely controlled operations have not been a part of this instrument, developing a new instrument would be the most appropriate way to address the requirements for remote control centres. In addition, necessity for new requirements and frequencies could be addressed by developing new instrument as well.	•	New terms and definitions Requirements for remote control stations' technical issues Functional and maintenance requirements
Degree Three	III	Since remotely controlled operations have not been a part of this instrument, developing a new instrument would be the most appropriate way to address the requirements for remote control centres. In addition, necessity for new requirements and frequencies could be addressed by developing a new instrument as well.	•	New terms and definitions Requirements for remote control stations' technical issues Functional and maintenance requirements Radio watch requirements and radio personnel Distress, safety and urgency calls and related requirements
Degree Four	III	Since fully autonomous ships with most probably having main control centre ashore have not been foreseen in this instrument, developing new instrument would be the most appropriate way to	•	New terms and definitions Requirements for main control stations' technical issues Functional and maintenance requirements Radio watch requirements and radio personnel

		address the requirements for potential main control centres. In addition, necessity for new requirements and frequencies could be addressed by developing new instrument as well.	Distress, safety and urgency calls and related requirements
Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	II	For MASS of degree One, crew on board will still be responsible for ship operation including decision-making. For general application of decision-making functions and automated processes, a basic principle for adopting them are required to be developed and included in SOLAS (e.g. in Ch. I). If there are any specific decision-making functions or automated processes, such as "periodically unmanned bridge", then new regulations and performance standards are to be developed and included in SOLAS chapter V. Also, amendments/additions to definitions will be needed to accommodate the concept of MASS. In light of the above, modification to current instruments (option II) are considered as the most appropriate way for addressing the operation of degree One MASS.	1. Definitions 2. General provisions for decision-making functions and automated processes 3. Provisions and performance standards for defined specific decision-making functions and automated processes 4. Relationship between manning level and specific automated processes
Degree Two	II, III	For degree Two MASS, there are quite a few potential gaps identified involving many regulations.	Definitions Requirements for remote control (location)

		Some require amendments to current provisions (items 1, 3, 4, 6, 7), while others require the reconstruction of regulations (for item 5). Moreover, new regulation/provisions will also need to be developed (requirements for remote control). In terms of this, two paralleled tracks are suggested: 1. Modify existing regulations for gaps require amendments; and 2. Accommodate functions of remote control and those require reconstruction in a new and dedicated instrument. Additional performance standards for some navigational equipment of remotely controlled MASS most likely also need to be developed. Separate guidelines (mandatory or non-mandatory) for these performance standards are suggested.	3. Definition, roles, responsibilities and qualification of Ship Master 4. Roles, responsibilities and qualification of crew or responsible personnel 5. Manning requirements (on board and at remote control location) 6. Carriage of equipment and the related performance standards 7. Ship-shore communications
Degree Three	III	For degree Three MASS, there are quite a few potential gaps identified involving many regulations. Some require amendments to current provisions (items 1, 3, 4, 5, 6, 7, 9, 13), while others require the reconstruction of regulations (for items 8, 10, 11, 12). Moreover, new regulation/provisions will also need to be developed (requirements for remote control). In terms of this, conducting large scale amendments to existing provision will not be an optimized way to address the issue. Remotely controlled MASS certainly will appear in the future. However, for a very long period, the large majority of the world's fleet will still be conventional ship. Therefore, large scale amendments of current regulations only to accommodate MASS operation seem to be unwise, which will also cause confusion and potential barriers for the application of existing provisions to conventional ships. On the other hand, developing a separate and dedicated mandatory instrument for MASS of this level to encompass all	 Definitions Requirements for remote control (location) Definition, roles, responsibilities and qualification of Ship Master Roles, responsibilities and qualification of crew or responsible personnel Implication of MASS in SAR Certificates and manuals on board Carriage of equipment and the related performance standards Manning requirements Ship reporting and reporting method Bridge design and visibility Training and drilling Onboard manual operation

		the provisions to mitigate gaps identified will be the solution with less complexity and easier to realize. Additional performance standards for some navigational equipment of remotely controlled MASS will also need to be developed. Separate guidelines (mandatory or non-mandatory) for these performance standards are suggested.	
Degree Four	III	For degree Four MASS, there are quite a few potential gaps identified involving many regulations. Some require amendments to current provisions (items 1, 2, 3, 4, 5, 7, 10), while others require the reconstruction of regulations (items 6, 8, 9). New regulation/provisions might also need to be developed. In terms of this, conducting large scale amendments to existing provision will not be an optimized way to address the issue. Autonomously operated MASS certainly will appear in the future. However, for a very long period, the large majority of world's fleet will still be conventional ship. Therefore, large scale amendments of current regulations only to accommodate MASS operation seem to be unwise, which will also cause confusion and potential barriers for the application of existing provisions to conventional ships. On the other hand, developing a separate and dedicated mandatory instrument for MASS of this level to encompass all the provisions to mitigate gaps identified will be the solution with less complexity and easier to realize. Additional performance standards for some navigational equipment of autonomously operated MASS will also need to be developed. Separate guidelines (mandatory or non-mandatory) for these performance standards are suggested.	1. Definitions 2. Definition, roles, responsibilities and qualification of Ship Master 3. Implication of MASS in SAR 4. Certificates and manuals on board 5. Carriage of equipment and the related performance standards 6. Bridge design and visibility 7. Ship reporting and reporting method 8. Training and drilling 9. Onboard manual operation (steering) and action (maintenance, pilot transfer) 10. Information transfer/ship-shore communication

Instrument: SOLAS chapter VI

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step. On the other hand, another way could also be	
General		considered to amend the regulations or develop new instruments to introduce absolutely different emergency procedures in the case that there are no persons on board and the cargo does not include any harmful substances for the marine environment. In such a way, one of the future issues to be addressed is how to evaluate the reduction of risks owing to absence of persons on board and to what extent we could relax the regulations.	
		The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	

Degree One	IV	"MASS application" of all regulations were ".B" or ".D" and no action is required.	None.
Degree Two	ll and/or lll	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have a huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in a consistent manner. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified.
Degree Three	ll and/or lll	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) not amending them one by one, especially for the	 The meanings of "master", etc. Systems and appliances which need manual operations. Actions by personnel on board, such as emergency response and onboard inspection. Taking them into account, for the carriage of cargoes by ships without persons on board during sailing, one of the important issues is how to establish the emergency procedures to deal with conditions of leakage, spillage or

		procedures to ensure safety of cargoes in normal and emergency conditions, since there are a lot of provisions in the same themes or potential gaps in this chapter. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	fire involving cargoes, as well as the procedures for ensuring safety in normal conditions.
Degree Four	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce autonomous operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) not amending them one by one, especially for the procedures to ensure safety of cargoes in normal and emergency conditions, since there are a lot of provisions in the same themes or potential gaps in this chapter. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified	Ditto.

interpretation (UI) should be avoided to prevent creating confusion and contradiction.	
Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	

Instrument: IMSBC Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step. On the other hand, another way could also be considered to amend the regulations or develop new instruments to introduce absolutely different emergency procedures in the case that there are no persons on board and the cargo does not include any harmful substances for the marine environment. In such a way, one of the future issues to be addressed is how to evaluate the reduction of risks owing to absence of persons on board and to what extent we could relax the regulations.	

		The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s). "MASS application" of all regulations were identified	
Degree One	IV	as ".B" and no action is required.	None.
Degree Two	II and/or III	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in consistent manner. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified.

Degree Three	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) with the similar issues in SOLAS chapter VI, not amending them one by one, especially for the procedures to ensure safety of cargoes in normal and emergency conditions. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	 The meanings of "master", etc. Actions by personnel on board, such as emergency response, onboard inspection and security responsibilities. Instructions for onboard procedures. Taking them into account, for the carriage of cargoes by ships without persons on board during sailing, one of the important issues is how to establish the emergency procedures to deal with conditions of leakage, spillage or fire involving cargoes, as well as the procedures for ensuring safety in normal conditions.
Degree Four	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce autonomous operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) with the similar issues in SOLAS chapter VI, not	Ditto.

amending them one by one, especially for the procedures to ensure safety of cargoes in normal and emergency conditions.	
As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction.	
Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	

Instrument: CSS Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step.	
Scholar		The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the	

		discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	
Degree One	IV	"MASS application" of all regulations were identified as "B" and no action is required.	None.
Degree Two	II and/or III	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in consistent manner. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified.
Degree Three	II and/or III	Ditto.	Since "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified.
Degree Four	II and/or III	Ditto.	Ditto.

Instrument: Grain Code Part A and B

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step. The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	
Degree One	IV	"MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	None.
Degree Two	II and/or III	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified.

		these terms should be done carefully in consistent manner. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	
Degree Three	ll and/or lll	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for the onboard inspection with the similar issues in SOLAS chapter VI and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction.	 The meanings of "master", etc. Actions by personnel on board, such as inspection of the lashing or strapping during voyages. Taking into account the above potential gaps and/or themes identified, for the carriage of cargoes by ships without persons on board during sailing, one of the important issues to be considered is how to establish the procedures for ensuring safety of cargoes in normal conditions.

		Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	
Degree Four	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce autonomous operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for the onboard inspection with the similar issues in SOLAS chapter VI and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Ditto.

Instrument: SOLAS chapter VII

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step. The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	
Degree One	IV	"MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	None.
Degree Two	II and/or III	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified.

		these terms should be done carefully in consistent manner. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	
Degree Three	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for the onboard inspection with the similar issues in SOLAS chapter VI and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction.	 The meanings of "master", etc. Actions by personnel on board, such as inspection of the lashing during voyages. Instructions for onboard procedures. Taking into account the above potential gaps and/or themes identified, for the carriage of cargoes by ships without persons on board during sailing, one of the important issues to be considered is how to establish the procedures for ensuring safety of cargoes in normal conditions.

		Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	
Degree Four	II and/or III		Ditto.
		Therefore, the Volunteering Members determined "II and/or III" as the most appropriate way(s) of addressing MASS operations.	

Instrument: IMDG Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the themes/potential gaps identified in the first step. On the other hand, another way could also be considered to amend the regulations or develop new instruments to introduce absolutely different emergency procedures in the case that there are no persons on board and the cargo does not include any harmful substances for the marine environment. In such a way, one of the future issues to be addressed is how to evaluate the reduction of risks owing to absence of persons on board and to what extent we could relax the regulations. The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most	

Degree One	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Two	ll and/or lll	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in consistent manner. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified.
Degree Three	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for the procedures to ensure safety of cargoes in normal and emergency conditions, with the similar issues in	 The meanings of "master", etc. Actions by personnel on board, such as supervision or inspection of ro-ro cargo space and judgement by the master in the event of incidents. Taking them into account, for the carriage of cargoes by ships without persons on board during sailing, one of the important issues is how to establish the emergency procedures to deal with conditions of leakage, spillage or fire involving cargoes, as well as the procedures for ensuring safety in normal conditions.

		SOLAS chapter VI and VII and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	
Degree Four	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other themes/ potential gaps, one way is to amend the provisions to safely introduce autonomous operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for the procedures to ensure safety of cargoes in normal and emergency conditions, with the similar issues in SOLAS chapter VI and VII and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Ditto.

Instrument: IBC Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step.	
General		On the other hand, another way could also be considered to amend the regulations or develop new instruments to introduce absolutely different emergency procedures in the case that there are no persons on board and the cargo does not include any harmful substances for the marine environment. In such a way, one of the future issues to be addressed is how to evaluate the reduction of risks owing to absence of persons on board and to what extent we could relax the regulations.	
		The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	

Degree One	IV	"MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	No	one.
Degree Two	II and/or III	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in consistent manner. Regarding the other themes/potential gaps, the provisions regarding facilities such as alarms should be amended to safely introduce remote operations with seafarers on board. On the other hand, as mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	•	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified. Provisions regarding facilities such as alarms should be amended so that remote operators can also be notified.
Degree Three	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely	•	The meanings of "master", etc. Systems and appliances which need manual operations. Actions by personnel on board, such as training in emergency procedures and fire fighting.

		introduce remote operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for the procedures to ensure safety of cargoes in normal and emergency conditions, with the similar issues in SOLAS chapter VI and VII and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	 Accommodations, spaces normally entered during cargo-handling operations and accessibility. Facilities such as alarms. Taking into account the above potential gaps and/or themes identified, for the carriage of cargoes by ships without persons on board during sailing, one of the important issues to be considered is how to establish the emergency procedures to deal with conditions of leakage, spillage or fire involving cargoes, as well as the procedures for ensuring safety in normal conditions.
Degree Four	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce autonomous operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for the procedures to ensure safety of cargoes in normal and emergency conditions, with the similar issues in SOLAS chapter VI and VII and the associated codes, not amending them one by one.	Ditto.

As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction.	
Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	

Instrument: IGC Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
		"Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step.	
General		On the other hand, another way could also be considered to amend the regulations or develop new instruments to introduce absolutely different emergency procedures in the case that there are no persons on board and the cargo does not include any harmful substances for the marine environment. In such a way, one of the future issues to be	

		addressed is how to evaluate the reduction of risks owing to absence of persons on board and to what extent we could relax the regulations. The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	
Degree One	IV	"MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	None.
Degree Two	II and/or III	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in consistent manner. Regarding the potential gaps and/or themes, the provisions regarding facilities such as alarms should be amended to safely introduce remote operations with seafarers on board. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the	 Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified. Provisions regarding facilities such as alarms should be amended so that remote operators can also be notified.

		discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	
Degree Three	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for the onboard supervision with the similar issues in SOLAS chapter VI and VII and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	 The meanings of "master", etc. Definitions of normally entered spaces, cargo control room and cargo control station. Systems and appliances which need manual operations. Actions by personnel on board, such as supervision and fire fighting. Facilities such as alarms. Accommodations. Taking into account the above potential gaps and/or themes identified, for the carriage of cargoes by ships without persons on board during sailing, one of the important issues to be considered is how to establish the emergency procedures to deal with conditions of leakage, spillage or fire involving cargoes, as well as the procedures for ensuring safety in normal conditions.

Instrument: INF Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the themes/potential gaps identified in the first step. On the other hand, it could also be considered to amend the regulations or develop new instruments to ensure fire safety based on another concept. In such a case, one of the future issues to be addressed is how to evaluate the reduction of fire risks owing to absence of persons on board and to what extent we could relax the regulations. The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	

Degree One	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Two	ll and/or lll	Regarding the clarification of the term "master" and its similar words, consistent measures (e.g. amending or developing definition) should be taken considering its importance. All IMO instruments are provided subject to the existence of the master on board even if there is no explicit reference. Changing this precondition would have huge impact on the instruments. Therefore, amendment or clarification of these terms should be done carefully in consistent manner. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Since there is the possibility that "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified.
Degree Three	ll and/or lll	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce remote operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for fire fighting with the similar issues in SOLAS chapter	 Since "master", "crew", "responsible person", etc. are not on board, the meanings of such personnel of the ship should be clarified. Provisions regarding systems and appliances which need manual operations (fixed fire-extinguishing arrangements) should be amended. Provisions regarding facilities such as notification and shipboard emergency plan should be amended.

		II-2 and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction.	
		Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	
Degree Four	II and/or III	Regarding clarifications of "master", etc., see the comments in degree Two. Regarding the other potential gaps and/or themes, one way is to amend the provisions to safely introduce autonomous operations without seafarers on board. Another way is to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) for fire fighting with the similar issues in SOLAS chapter II-2 and the associated codes, not amending them one by one. As mentioned in the general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. However, easy measures such as developing unified interpretation (UI) should be avoided to prevent creating confusion and contradiction. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Ditto.

Instrument: SOLAS chapter IX

instrument: 50i			
Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	For MASS operation at degree One: - still personnel with certified competencies on board; - master still on board; and - no changes to the continued technological development of ships. No changes to instrument needed.	
Degree Two	IV	For MASS operation at degree Two: - process control remote (off the ship); - still personnel with certified competencies on board; - still available personnel with certified competencies with the possibility to take over; and - themes and potential gaps are with other instruments. No changes to instrument needed as long as the relevant potential gaps and/or themes are addressed in a new separate instrument addressing the particulars of MASS operation (MASS Code).	1. role and placement of master and crew 2. remote control station 3. remote operator 4. connectivity 5. cybersecurity
Degree Three	111	For MASS operation at degree Three:	role and placement of master and crew remote control station remote operator

		 process control remote (off the ship) or automated on board with intervention possibility from a remote location; and themes and potential gaps are common with other instruments. If potential gaps are addressed in a new separate instrument, in order of consistency the most appropriate way is III.	4. connectivity 5. cybersecurity 6. fundamental issue regarding reduction of risks owing to the absence of persons on board 7. implication of MASS on search and rescue
Degree Four	III	For MASS operation at degree Four: - themes and potential gaps are common with other instruments. If potential gaps are addressed in a new separate instrument, in order of consistency the most appropriate way is III.	3. fundamental issue regarding reduction of risks owing to the absence of persons on board4. implication of MASS on search and rescue

Instrument: ISM Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	For MASS operation at degree One: - still personnel with certified competencies on board; - master still on board; and - no changes to the continued technological development of ships. No changes to instrument needed.	

Degree Two	IV	For MASS operation at degree Two: - process control remote (off the ship); - still personnel with certified competencies on board; - still available personnel with certified competencies with the possibility to take over; and - themes and potential gaps are common with other instruments. No changes to instrument needed as long as the relevant themes and potential gaps are addressed in a new separate instrument addressing the particulars of MASS operation (MASS Code).	1. role and placement of master and crew 2. remote control station 3. remote operator 4. connectivity 5. cybersecurity
Degree Three	III	For MASS operation at degree Three: - process control remote (off the ship) or automated on board with intervention possibility from a remote location; and - themes and potential gaps are common with other instruments. If potential gaps are addressed in a new separate instrument, in order of consistency the most appropriate way is III.	 role and placement of master and crew remote control station remote operator connectivity cybersecurity fundamental issue regarding reduction of risks owing to the absence of persons on board implication of MASS on search and rescue
Degree Four	III	For MASS operation at degree Four: - themes and potential gaps are common with other instruments. If potential gaps are addressed in a new separate instrument, in order of consistency the most appropriate way is III.	role and placement of master and crew cybersecurity fundamental issue regarding reduction of risks owing to the absence of persons on board implication of MASS on search and rescue

Instrument: SOLAS chapter XI-1

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	This chapter does not require any amendments for degree One.	
Degree Two	III	The circumstances when the master of the vessel is performing his or her duties from a location not on board the vessel needs to be clarified.	
Degree Three	I, III	No actions are needed to address the issue of onboard certificates at this moment. The FAL Committee approved FAL.5/Circ.39/Rev.2 on the Guidelines for the use of electronic certificates. The Committee further endorsed that, for the time being, it would be better to keep the guidelines as a FAL circular, and not to convert it to an Assembly resolution or incorporate it into the IMO Compendium, and to continue gathering experience with respect to the implementation of electronic certificates. The distinctive objectives of the CSR document in case of a MASS needs to be taken into account. The circumstances when the master of the vessel is performing his or her duties from a location not on board the vessel needs to be clarified. For unmanned vessels the possibility for having atmosphere testing instruments provided at the port instead of a carriage requirement would be recommended.	

Degree Four	I, III	No actions are needed to address the issue of onboard certificates at this moment. The FAL Committee approved FAL.5/Circ.39/Rev.2 on the Guidelines for the use of electronic certificates. The Committee further endorsed that, for the time being, it would be better to keep the guidelines as a FAL circular, and not to convert it to an Assembly resolution or incorporate it into the IMO Compendium, and to continue gathering experience with respect to the implementation of electronic certificates. The distinctive objectives of the CSR document in case of a MASS needs to be taken into account.
		The circumstances when the master of the vessel is performing his or her duties from a location not on board the vessel needs to be clarified.
		For unmanned vessels the possibility for having atmosphere testing instruments provided at the port instead of a carriage requirement would be recommended.

Instrument: ESP Code 2011

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	ESP Code concerns mainly surveys of ships and therefore requires no actions.	
Degree Two	IV	ESP Code concerns mainly surveys of ships and therefore requires no actions.	
Degree Three	IV	ESP Code concerns mainly surveys of ships and therefore requires no actions. However, the practical solution of having survey report file with all supporting documents on board might need to be considered.	
Degree Four	IV	ESP Code concerns mainly surveys of ships and therefore requires no actions. However, the practical solution of having survey report file with all supporting documents on board might need to be considered.	

Instrument: RO Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	RO Code concerns monitoring, auditing and management, cooperations and functions of the Recognized Organizations including flag State obligations and therefore has no application to MASS.	
Degree Two	IV	RO Code concerns monitoring, auditing and management, cooperations and functions of the Recognized Organizations including flag State obligations and therefore has no application to MASS.	
Degree Three	IV	RO Code concerns monitoring, auditing and management, cooperations and functions of the Recognized Organizations including flag State obligations and therefore has no application to MASS.	
Degree Four	IV	RO Code concerns monitoring, auditing and management, cooperations and functions of the Recognized Organizations including flag State obligations and therefore has no application to MASS.	

Instrument: Casualty Investigation Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		If a vessel of technical abilities to be of degree Three or Four would be manned with certified seafarers, this would have the consequence that the vessel concerned would cease to be of degree Three or Four, and would become degree Two (Remotely controlled ship with seafarers on board: The ship is controlled and operated from another location. Seafarers are available on board to take control and to operate the shipboard systems and functions). Seafarers are assumed to be able to take control of a fully autonomous system if seafarers are on board. This philosophy was applied to degrees Three and Four throughout the assessment.	
Degree One	IV	No provisions preventing MASS, in need to be amended or clarified were identified.	
Degree Two	II	The definition of a seafarer needs to be amended to include personnel engaged in remote operation of the vessel. It needs to be clarified if the location of a remote control centre causes the State in which it is located to be a substantially interested State to an accident, which is not located within its waters, territories and jurisdiction or does not involve any legal entities or citizens of that State.	

		The definition of a seafarer needs to be amended to include personnel engaged in remote operation of the vessel.	
Degree Three	II	It needs to be clarified if the location of a remote control centre causes the State in which it is located to be a substantially interested State to an accident, which is not located within its waters, territories and jurisdiction or does not involve any legal entities or citizens of that State.	
Degree Four	II	It needs to be clarified if the location of a remote control centre causes the State in which it is located to be a substantially interested State to an accident, which is not located within its waters, territories and jurisdiction or does not involve any legal entities or citizens of that State.	

Instrument: SOLAS chapter XI-2

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	I, II	There is a need to add a definition concerning MASS to the definitions.	
Degree Two	II, III	There is a need to add a definition concerning MASS to the definitions. The circumstances when the master of the vessel is performing his or her duties from a location not on board the vessel needs to be clarified.	

		The issue of remote control operational centres needs to be regulated at the instrument level where onboard command or manual operation is considered as a mandatory requirement. As the remote control operational centres will affect all instruments, it is deemed that the most appropriate way of addressing the issue is by a new instrument dedicated to the distinct features of MASS operations.	
Degree Three	II, III	There is a need to add a definition concerning MASS to the definitions. The exemption allowed under SOLAS XI-2/11 will require broadening of scope from short international voyage to all voyages. This would limit the need to amend the Code. The circumstances when the master of the vessel is performing his or her duties from a location not on board the vessel needs to be clarified. The ship security alert systems activating point required to be placed on the bridge needs to be considered holistically in conjunction with remote control requirements to be developed. The issue of remote control operational centres needs to be regulated at the instrument level where onboard command or manual operation is considered as a mandatory requirement. As the remote control operational centres will affect all instruments, it is deemed that the most appropriate way of addressing the issue is by a new instrument dedicated to the distinct features of MASS operations.	

Instrument: ISPS Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	No amendments required to ISPS Code pending necessary amendments done to SOLAS chapter XI-2.	

Degree Two	IV	No amendments required to ISPS Code pending necessary amendments done to SOLAS chapter XI-2.	
Degree Three	IV	No amendments required to ISPS Code pending necessary amendments done to SOLAS chapter XI-2.	
Degree Four	IV	No amendments required to ISPS Code pending necessary amendments done to SOLAS chapter XI-2.	

Instrument: SOLAS chapter XII

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step.	
General		The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis	

		shows options to be considered as the most appropriate way(s).	
Degree One	IV	"MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	None.
Degree Two	II and/or III	Regarding the potential gap and/or themes in the right column, the provisions should be amended to safely introduce remote operations with seafarers on board. On the other hand, it can also be considered to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) with the similar issues in the other chapters in SOLAS. As mentioned in general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Provisions regarding facilities such as alarms should be amended so that remote operators can also be notified.
Degree Three	II and/or III	Regarding the potential gaps and/or themes in the right column, the provisions should be amended to safely introduce remote operations without seafarers on board. On the other hand, it can also be considered to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) with the similar issues in the other chapters in SOLAS.	 Provisions regarding facilities such as alarms should be amended. Provisions requiring actions by personnel on board, such as onboard maintenance, should be amended. Provisions regarding accessibility should be amended.

		As mentioned in general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	
Degree Four	II and/or III	Regarding the potential gaps and/or themes in the right column, the provisions should be amended to safely introduce autonomous operations without seafarers on board. On the other hand, it can also be considered to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) with the similar issues in the other chapters in SOLAS. As mentioned in general comments, it seems difficult to determine the most appropriate way at this stage because it might only be found during the discussion on the actual amendments. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Ditto.

Instrument: Bulk carrier bulkhead and double bottom strength standards

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Two	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Three	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Four	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.

Instrument: Standards for owners' inspection and maintenance of bulk carrier hatch covers

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Appropriate alternative safety measures should be adopted to achieve the equivalent functionalities intended by the existing regulations and resolve the potential gaps and/or themes identified in the first step.	

		The choice of the most appropriate way(s) of doing so would be affected by several issues, such as the scale of amendments and time it takes to be agreed. Some of them would be identified during the discussion on the actual amendments, and thus it seems difficult to determine the most appropriate way at this stage. Therefore, the following analysis shows options to be considered as the most appropriate way(s).	
Degree One	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Two	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Three	II and/or III	Regarding the potential gap/theme, the provisions should be amended to safely introduce remote operations without seafarers on board. On the other hand, it can also be considered to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make the code mandatory) with the similar issues in the SOLAS Convention. Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	Provisions requiring actions by personnel on board, such as onboard maintenance, should be amended.
Degree Four	II and/or III	Regarding the potential gap/theme, the provisions should be amended to safely introduce autonomous operations without seafarers on board. On the other hand, it can also be considered to develop new instruments (new code for SOLAS-related issues and new chapter in SOLAS to make	Ditto.

the code mandatory) with the similar issues in the SOLAS Convention.	
Therefore, "II and/or III" were determined as the most appropriate way(s) of addressing MASS operations.	

Instrument: Standards and criteria for side structures of bulk carriers of single-side skin construction

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Two	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Three	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.
Degree Four	IV	"MASS application" of all regulations were identified as ".B" and no action is required.	None.

Instrument: SOLAS chapter XIII

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	None.
Degree Two	IV	MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	None.
Degree Three	IV	MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	None.
Degree Four	IV	MASS application" of all regulations were identified as ".B" or ".D" and no action is required.	None.

Instrument: SOLAS chapter XIV

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	This chapter does not require any amendments.	
Degree Two	IV	This chapter does not require any amendments.	
Degree Three	IV	This chapter does not require any amendments.	
Degree Four	IV	This chapter does not require any amendments.	

Instrument: Polar Code

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	The Polar Code applies to MASS and requires no actions for degree One.	
Degree Two	III	The Polar Code is an add-on to the requirements of the SOLAS Convention, and the issue of remote operation of vessels from a remote control operational centre cannot be regulated by a sub-regulation to the Convention. The issue of remote control operational centres needs to be regulated at the instrument level where onboard command or manual operation is considered as a mandatory requirement. As the remote control operational centres will affect all instruments, it is deemed that the most appropriate way of addressing the issue is by a new instrument dedicated to the distinct features of MASS operations.	
Degree Three	I, III	Electronic Certificates No actions are needed to address the issue of onboard certificates at this moment. The FAL Committee approved FAL.5/Circ.39/Rev.2 on the Guidelines for the use of electronic certificates. The Committee further endorsed that, for the time being, it would be better to keep the guidelines as a FAL circular, and not to convert it to an Assembly	

resolution or incorporate it into the IMO Compendium, and to continue gathering experience with respect to the implementation of electronic certificates.

Remote Control Centres

The Polar Code is an add-on to the requirements of the SOLAS Convention, and the issue of remote operation of vessels from a remote control operational centre cannot be regulated by a sub-regulation to the Convention.

The issue of remote control operational centres needs to be regulated at the instrument level where onboard command or manual operation is considered as a mandatory requirement. As the remote control operational centres will affect all instruments, it is deemed that the most appropriate way of addressing the issue is by a new instrument dedicated to the distinct features of MASS operations.

Life-saving appliances

The requirement for life-saving appliances on degree Three might be in need of further consideration. However, this possible requirement needs to be addressed at a convention level. The requirements in the Polar Code regarding life-saving appliances are add-ons to the requirements specified in the SOLAS Convention, and therefore these requirements apply only if the equipment is fitted, and no amendments are required.

Electronic Certificates

No actions are needed to address the issue of onboard certificates at this moment. The FAL Committee approved FAL.5/Circ.39/Rev.2 on the Guidelines for the use of electronic certificates. The Committee further endorsed that, for the time being, it would be better to keep the guidelines as a FAL circular, and not to convert it to an Assembly resolution or incorporate it into the IMO Compendium, and to continue gathering experience with respect to the implementation of electronic certificates.

Remote Control Centres

The Polar Code is an add-on to the requirements of the SOLAS Convention, and the issue of remote operation of vessels from a remote control operational centre cannot be regulated by a sub-regulation to the Convention.

The issue of remote control operational centres needs to be regulated at the instrument level where onboard command or manual operation is considered as a mandatory requirement. As the remote control operational centres will affect all instruments, it is deemed that the most appropriate way of addressing the issue is by a new instrument dedicated to the distinct features of MASS operations.

Life-saving appliances

The requirement for life-saving appliances on degree Three might be in need of further consideration. However, this possible requirement needs to be addressed at a convention level. The requirements in the Polar Code regarding life-saving appliances

Degree Four

I, III

Instrument: STCW Convention

Degree of Autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reasons for selecting the most appropriate way(s) of addressing MASS operations	
Degree One	I and/or II		
Degree Two	I and/or II	Option 1 – Determination that "remote operator is a seafarer" 1.1 Changes to the Convention and Code to establish definitions and provisions to include the "remote operator" can be made through the existing Convention processes and other flexibilities – through authorized equivalencies or amendments to the codes or regulations.	
		 .2 Some requirements applicable to seafarers may need to be amended to: introduce new technologies and/or automated processes; and address the relationship of the "remote operator" with other seafarers serving on board. These changes can be made through the existing Convention processes and other flexibilities – through authorized equivalencies or amendments to the codes or regulations. 	
	I and/or II and or III	Option 2 – Determination that "remote operator is not a seafarer" 1.1 Provisions necessary to address the "remote operator" could be established through either: 1) existing instrument(s) other than the STCW Convention and Code; or 2) a new instrument.	

Degree Four	IV	There are no trained and qualified seafarers serving on board to perform the operational functions on board the vessel.
		.2 There are no trained and qualified seafarers serving on board to perform the operational functions on board the vessel. Article 3 (Application) of the STCW Convention stipulates that the Convention applies only to "seafarers serving on board seagoing ships entitled to fly the flag of a Party".
		The provisions will need to include the relationship between seafarers on board and the "remote operator". However, this relationship will also need to be established in the STCW Convention through the existing processes and other flexibilities – through authorized equivalencies or amendments to the codes or regulations.
		.1 Consistent with the first step assumptions, new provisions necessary to address the "remote operator" will need to be established through either: 1) existing instrument(s) other than the STCW Convention and Code; or 2) a new instrument.
	III	the vessel. Option 2 – Determination that "remote operator is not a seafarer"
		codes or regulations. 2 There are no trained and qualified seafarers serving on board to perform the operational functions on board
		.1 Changes to establish definitions and provisions to include the "remote operator" can be made through the existing Convention processes and other flexibilities – through authorized equivalencies or amendments to the
Degree Three	I and/or II	 introduce new technologies and/or automated processes; and address the relationship between the "remote operator" and other seafarers serving on board. These changes can be made through the existing Convention processes and other flexibilities – through authorized equivalencies or amendments to the codes or regulations. Option 1 – Determination that "remote operator is a seafarer"
		.2 Some requirements applicable to seafarers may need to be amended to:

Instrument: STCW-F Convention

Degree of Autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reasons for selecting the most appropriate way(s) of addressing MASS operations
Degree One	I and/or II	With personnel serving on board fishing vessels, the Convention in its entirety remains applicable to MASS. Some requirements may need to be amended based on the introduction of new technologies and/or automated processes. Changes can be made through the existing Convention processes and flexibilities – through authorized equivalencies or amendments to the regulations.
Degree Two	I and/or II	 Option 1 – Determination that "remote operator is a personnel serving on board seagoing fishing vessel" Changes to the Convention and Code to establish definitions and provisions to include the "remote operator" can be made through the existing Convention processes and other flexibilities – through authorized equivalencies or amendments to the regulations. Some requirements applicable to personnel serving onboard seagoing fishing vessels may need to be amended to: introduce new technologies and/or automated processes; and address the relationship of the "remote operator" with other personnel serving on board. These changes can be made through the existing Convention processes and other flexibilities – through

	I and/or II and/or III	Option 2 – Determination that "remote operator is not a personnel serving on board seagoing fishing vessel"	
		1 Consistent with the step 1 assumptions, provisions necessary to address the "remote operator" could be established through either:	
		.1 existing instrument(s) other than the STCW-F Convention; or	
		.2 a new instrument.	
		2 Some requirements applicable to seafarers may need to be amended to:	
		.1 introduce new technologies and/or automated processes; and	
		.2 address the relationship between the "remote operator" and other personnel serving on board fishing vessel.	
		These changes can be made through the existing Convention processes and other flexibilities – through authorized equivalencies or amendments to the regulations.	
Degree Three	I and/or II	Option 1 – Determination that "remote operator is a personnel serving onboard seagoing fishing vessel"	
		1 Changes to establish definitions and provisions to include the "remote operator" can be made through the existing Convention processes and other flexibilities – through authorized equivalencies or amendments to the regulations.	
		There are no trained and qualified personnel serving onboard fishing vessel to perform the operational functions on board the vessel.	
	III	Option 2 – Determination that "remote operator is not a personnel serving onboard seagoing fishing vessel" Consistent with the step 1 assumptions, provisions necessary to address, new provisions necessary to address the "remote operator" will need to be established through either:	
		.1 existing instrument(s) other than the STCW-F Convention; or	
		.2 a new instrument.	

		The provisions will need to include the relationship between personnel on board and the "remote operator". However; this relationship will also need to be established in the STCW-F Convention through the existing processes and other flexibilities – through authorized equivalencies or amendments to the regulations. 2 There are no trained and qualified seafarers serving on board to perform the operational functions on board the vessel. Article 3 (Application) of the STCW-F Convention stipulates that the Convention applies only to "personnel serving onboard seagoing fishing vessels entitled to fly the flag of a Party".	
Degree Four	IV	There are no trained and qualified personnel serving on board seagoing fishing vessels to perform the operational functions on board the vessel.	

Instrument: COLREG 1972

Degree of Autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	ı	Some of the ways in which bridge watchkeeping and other operations on board will be carried out on MASS will result in distortion or a lack of clarity within COLREG. Degree One is expected to be the least disruptive and as a result the group feels equivalences as provided for by the instrument or developing interpretations will act as the best means to address this degree.	
Degree Two	result in control potentially being shifted to a remote location, as a result it is left that		Terminology, lights, shapes and sound signals, role of master, responsibility of the remote operator
Degree Three I and/or II Degree Three I and/or II Degree Three Degree Three I and/or II Degree Three represents the biggest shift in shipping and will require necessary amendments to COLREG in order to align itself with future autonomous shipping without seafarers on board and bringing about a significant reduction in the level of human interaction. It is agreed that COLREG in its current form is still the reference point and should retain as much of its current content as possible.		Terminology, lights, shapes and sound signals, role of master, responsibility of the remote operator, distress signals	

Instrument: CSC

Degree of autonomy	andressing		Themes/potential gaps that require addressing
Degree One	IV	"MASS application" of all articles of the Convention was ".B" or ".D" and no action is required.	
Degree Two	Degree Two "MASS application" of all articles of the Convention was ".B" or ".D" and no action is required.		None.
"MASS application" of all articles of the Convention was ".B" or ".D" and no action is required. At the commenting stage, one member chose "II and/or III" with a comment that "Communication between ship and port should be considered involving remote control centre." However, CSC 1972 does not include any provision regarding communication between ship and port.		None.	
Degree Four	IV	Ditto.	None.

Instrument: IMO Instruments Implementation Code (III Code)

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	All provisions of the code are applicable to degree One MASS.	None.
Degree Two	II	Some parts of the Code, such as obligations of flag, coastal and port States, may need revision to account for additional/alternate/equivalent responsibilities in relation to MASS operating in degree Two.	Additional/alternate/equivalent responsibilities arising out of amendments to instruments referred to, within the III Code.
Degree Three	II	Some parts of the Code, such as obligations of flag, coastal and port States, may need revision to account for additional/alternate/equivalent responsibilities in relation to MASS operating in degree Three.	Additional/alternate/equivalent responsibilities arising out of amendments to instruments referred to, within the III Code.
Degree Four	II	Some parts of the Code, such as obligations of flag, coastal and port States, may need revision to account for additional/alternate/equivalent responsibilities in relation to MASS operating in degree Four.	Additional/alternate/equivalent responsibilities arising out of amendments to instruments referred to, within the III Code.
General		The provisions of the III Code, are relevant to all degrees of MASS. Some parts of the Code, such as obligations of the flag, coastal and port States may need revision to account for additional/alternate/equivalent responsibilities in relation to MASS operating in degrees Two, Three and Four. As the III Code deals with the implementation of IMO instruments in general, additional requirements arising out of amendments to IMO instruments may need to be accounted for.	

Instrument: International Code on Intact Stability, 2008 (2008 IS Code) - Part A

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	Part A of the IS Code remains relevant, as written to this category of MASS.	None.
Degree Two	II	With regard to regulations referring to "master", amendment may be required in order to clarify the equivalent responsible authority, in the remote operation mode.	Since, degree Two MASS operates in the remote operation mode, the term "master" needs to be clarified, whether it would include the "person in command" during remote operation mode.
Degree Three	II	With regard to regulations referring to "master", amendments may be required in order to clarify the equivalent responsible authority, in degree Three.	As a degree Three MASS is remotely operated, the term "master" needs to be clarified, whether it would include the "person in command" during remote operation mode.
Degree Four	II	With regard to regulations referring to "master", amendments may be required in order to clarify the equivalent responsible authority, in degree Four.	As a degree Four MASS is fully autonomous, the term "master" needs to be clarified to identify an equivalent responsible Authority.
General		In general, Part A of the IS code is considered relevant to all degrees of MASS. For MASS of degree Two, Three and Four, with regard to references to "master" used in sections of Part A, amendments may be required as identified for the respective categories of MASS.	

Instrument: Protocol of 1988 relating to LL 1966 (LL PROT 1988)

Degree of autonomy		Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	"MASS application" of all regulations were identified as ".B" in step 1 and no action is required.	None.
Degree Two	IV	"MASS application" of all regulations were identified as ".B" in step 1 and no action is required.	None.
Degree Three	IV	"MASS application" of all regulations were identified as ".B" in step 1 and no action is required.	None.
Degree Four	IV	"MASS application" of all regulations were identified as ".B" in step 1 and no action is required.	None.
General		LL PROT 1988 is considered to generally apply to all degrees of MASS with the understanding that they will be considered as New Ships, under the Convention.	

Instrument: International Convention on Load Lines, 1966 (LL 1966)

Degree of autonomy		Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
	way(s) of addressing		
	MASS		
	operations		
	(I, II, III, IV)		

Degree One	II	"MASS application" of most regulations were identified as ".B" in Step 1. Minor amendments may be required to generic sections such as application, definitions etc. to address the inclusion of this new category of Vessel (degree One MASS).	Minor amendments may be required to generic sections such as application, definitions etc. to address the inclusion of this new category of Vessel (degree One MASS).
Degree Two	II	With regard to regulations referring to "master", amendment may be required in order to clarify the equivalent responsible authority, in the remote operation mode.	Since the vessel operates in the remote operation mode, the term "master" needs to be clarified, whether it would include the "person in command" during remote operation mode.
Degree Three	II	With regard to regulations referring to "master", amendments may be required in order to clarify the equivalent responsible authority, in degree Three. Additionally, provisions which presume/require manual intervention for their application may need amendment owing to no seafarers being present on board. The LL 1966 contains several provisions for protection of the crew (i.e. guard rails elevated walkways etc.). For ships without seafarers on board (i.e. autonomy degrees Three and Four) these features are not necessary. However, whether protection arrangements should still be required, needs to be addressed.	As a degree Three vessel is remotely operated, the term "master" needs to be clarified, regarding whether it would include the "person in command" during remote operation mode. Provisions which presume/require manual intervention for their application may need amendments owing to the absence of seafarers on board.
Degree Four	II	With regard to regulations referring to "master", amendments may be required in order to clarify the equivalent responsible authority, in degree Four. Additionally, provisions which presume/ require manual intervention for their application may need adjustment owing to no seafarers being present on board. The LL 1966 contains several provisions for protection of the crew (i.e. guard rails elevated walkways, etc.). For ships without seafarers on board (i.e. autonomy degrees Three and Four) these features are not necessary. However, whether protection arrangements should still be required, needs to be addressed.	As a degree Four vessel is fully autonomous, the term "master" needs to be clarified to identify an equivalent responsible Authority. Provisions which presume/require manual intervention is a gap for this category of vessel, owing to absence of seafarers on board.

General

Articles of LL 1966, as amended by LL PROT 88: While most articles can be retained as they are, amendments may be required to address the following issues to cater for MASS.

Potential gaps and/or themes that require addressing for specific gaps that have been identified for Articles: Article 2 – Definitions: Where new definitions may need to be added based on the amendments to other articles and annexes.

Article 14 – Initial, Renewal and Annual Surveys: Where it may be clarified that the surveying of all listed items in para. 1(c) may not be applicable to MASS without seafarers on board.

Article 21 – Control: Where it should be clarified as to how to implement control measures for MASS without seafarers on board.

General: The concept of assigning freeboards and Load Line Marks remain relevant in the context of safety of all degrees of MASS, and hence most regulations remain applicable to all categories of MASS, with amendments being required for categories of MASS without crew on board (degrees Three and Four), in relation to activities requiring manual intervention/presence of crew on board. Further, there are explicit/implicit assumptions in the LL 1966 "General notes" that certain pre-departure functions will be accomplished by master and crew (safe loading, ballasting, stability, stowage, etc.). For MASS without seafarers on board, responsibility for these pre-departure functions needs to be addressed.

With respect to the LL 1966 certificate and Record of Conditions of Assignment, consideration should be given to whether or not these need to include a notation regarding the vessel's autonomous status.

Instrument: International Convention on Maritime Search and Rescue, 1979 (SAR Convention). France, Spain and Turkey

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree One	IV	Since no potential gaps have been identified none of the first three ways of addressing such MASS operation have been selected. Therefore, this degree would meet the provisions of the SAR Convention as it is.	None
Degree Two	II	Tacit acceptance procedure for amendments is not applicable to paragraphs 2.1.4, 2.1.5, 2.1.7, 2.1.10, 3.1.2, and 3.1.13. No gap has been identified in those paragraphs; therefore, any amendment to the Convention is likely to be feasible using tacit acceptance procedure. The SAR system, as it stands, is globally able to cope with the emergence of autonomous vessels. Mostly potential gaps need clarification which may be addressed most appropriately by amendments. The way the SAR Convention should be adapted taking into account the adaptation of the COLREG and SOLAS chapters IV and V.	Ability of MASS to perform as SAR facility, on-scene coordinator or alerting post. (2.1.1, 2.1.9, 2.2, 2.3, 2.5, 4.2.1, 4.2.2, 4.2.3, 4.2.4, 4.4, 4.5 and 4.7) Reference to the master (3.1.9)
Degree Three	II	Tacit acceptance procedure for amendments is not applicable to paragraphs 2.1.4, 2.1.5, 2.1.7, 2.1.10, 3.1.2, and 3.1.13. No gap has been identified in those paragraphs; therefore, any amendment to the	Inconsistency between the concept of "rescue" and "distress" with regard to unmanned MASS being considered as "vessel and other craft".1.3.11, 1.3.12, 1.3.13, and potentially 1.3.7 and 1.3.9

		Convention is likely to be feasible using tacit acceptance procedure. The SAR system, as it stands, is globally able to cope with the emergence of autonomous vessels. Mostly potential gaps need clarification which may be addressed most appropriately by amendments. The way the SAR Convention should be adapted taking into account the adaptation of the COLREG and SOLAS chapters IV and V.	Ability of MASS to perform as SAR facility, on-scene coordinator or alerting post. (2.1.1, 2.1.9, 2.2, 2.3, 2.5, 4.2.1, 4.2.2, 4.2.3, 4.2.4, 4.4, 4.5 and 4.7) Reference to the master (3.1.9)
Degree Four	II	Tacit acceptance procedure for amendments is not applicable to paragraphs 2.1.4, 2.1.5, 2.1.7, 2.1.10, 3.1.2, and 3.1.13. No gap has been identified in those paragraphs; therefore, any amendment to the Convention is likely to be feasible using tacit acceptance procedure. The SAR system, as it stands, is globally able to cope with the emergence of autonomous vessels. Mostly potential gaps need clarification, which may be addressed most appropriately by amendments. The way the SAR Convention should be adapted taking into account the adaptation of the COLREG and SOLAS chapters IV and V.	Inconsistency between the concept of "rescue" and "distress" with regard to unmanned MASS being considered as "vessel and other craft".1.3.11, 1.3.12, 1.3.13, and potentially 1.3.7 and 1.3.9 Ability of MASS to perform as SAR facility, on-scene coordinator or alerting post. (2.1.1, 2.1.9, 2.2, 2.3, 2.5, 4.2.1, 4.2.2, 4.2.3, 4.2.4, 4.4, 4.5 and 4.7) Reference to the master (3.1.9)

Instrument: International Tonnage Convention on Tonnage Measurement of Ships, 1969

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
General		Generally, the TONNAGE 1969 Convention is equally applicable to MASS and non-MASS operations. However, for degrees of autonomy Two, Three and Four, article 2, regulation 2 and possibly also regulation 6 may require appropriate interpretations to provide clarifications and avoid ambiguities.	
Degree One	IV	At the RSE for the first step all articles and regulations were decided to be MASS application ".B", i.e. apply to MASS and do not prevent MASS operations and require no actions.	None.
Degree Two	I	At the RSE for the first step there was general consensus¹ that all articles and regulations were decided to be MASS application ".B" except for article 2 and regulation 2. Since both article 2 (Definitions) and regulation 2 (Definitions of terms used in the annexes) relates definitions it is expected these definition issues can be addressed through appropriate interpretation(s). Note 1: at the commenting stage at the first step United Kingdom disagreed with MASS application ".B" for regulation 6.	Definition of master, crew and passenger needs to be clarified in the context of MASS operation. This clarification could be addressed through developing interpretations. The calculation of volumes (Reg. 6) that are included in the calculation of gross and net tonnages may need to be further considered. Therefore, the reason for UK's disagreement with MASS application ".B" for Reg. 6 (Calculation of Volumes) needs to be identified to see if it can be addressed through interpretation(s).

Degree of autonomy	The most appropriate way(s) of addressing MASS operations (I, II, III, IV)	Reason for selecting the most appropriate way(s) of addressing MASS operations	Potential gaps/themes that require addressing
Degree Three	I	At the RSE for the first step there were general consensus¹ that all articles and regulations were decided to be MASS application ".B" except for article 2 and regulation 2. Since both article 2 (Definitions) and regulation 2 (Definitions of Terms used in the annexes) relates definitions it is expected these definition issues can be addressed through appropriate interpretation(s). Note 1: at the commenting stage at the first step United Kingdom disagreed with MASS application ".B" for regulation 6.	Definition of master, crew and passenger needs to be clarified in the context of MASS operation. This clarification could be addressed through developing interpretations. The calculation of volumes (Reg. 6) that are included in the calculation of gross and net tonnages may need to be further considered. Therefore, the reason for United Kingdom's disagreement with MASS application ".B" for Reg. 6 (Calculation of volumes) needs to be identified to see if it can be addressed through interpretation(s).
Degree Four	I	At the RSE for the first step there were general consensus¹ that all articles and regulations were decided to be MASS application ".B" except for article 2 and regulation 2. Since both article 2 (Definitions) and regulation 2 (Definitions of terms used in the annexes) relates definitions it is expected these definition issues can be addressed through appropriate interpretation(s). Note 1: at the commenting stage at the first step United Kingdom disagreed with MASS application ".B" for regulation 6.	Definition of master, crew and passenger needs to be clarified in the context of MASS operation. This clarification could be addressed through developing interpretations. The calculation of volumes (Reg. 6) that are included in the calculation of gross and net tonnages may need to be further considered. Therefore, the reason for United Kingdom's disagreement with MASS application ".B" for Reg. 6 (Calculation of volumes) needs to be identified to see if it can be addressed through interpretation(s).

Appendix 3

REFERENCES TO IMO DOCUMENTS PUBLISHED BEFORE AND DURING THE RSE

MSC documents

MSC 98/20/2	Denmark, Estonia, Finland, Japan, Netherlands, Norway, Republic of Korea, United Kingdom and United States	Maritime Autonomous Surface Ships Proposal for a regulatory scoping exercise
MSC 98/20/13	ITF	Comments on document MSC 98/20/2
MSC 98/23	Secretariat	Report of the Maritime Safety Committee on its ninety-eighth session
MSC 99/5	Secretariat	Comments on the regulatory scoping exercise
MSC 99/5/1	IFSMA and ITF	Comments and proposals on the way forward for the regulatory scoping exercise
MSC 99/5/2	ICS	Proposals for the development of a work plan
MSC 99/5/3	Finland, Liberia, Singapore, South Africa, Sweden	Recommendations on identification of potential amendments to existing IMO instruments
MSC 99/5/4	France	Considerations on and proposals for the methodology to use within the framework of the regulatory scoping exercise
MSC 99/5/5	Australia, Canada, Denmark, Estonia, Finland, Japan, Netherlands, Norway, Singapore, Sweden, United Kingdom, United States, IMarEST and IMCA	Plan of approach for the scoping exercise
MSC 99/5/6	Finland	Considerations on definitions for levels and concepts of autonomy
MSC 99/5/7	China and Finland	Proposal on the work plan of the regulatory scoping exercise for the use of MASS
MSC 99/5/8	China and Liberia	Recommendations on categorization and regulatory scoping exercise of MASS
MSC 99/5/9	Japan	Japan's perspective on regulatory scoping exercise for the use of MASS
MSC 99/5/10	ITF	General comments on a way forward
MSC 99/5/11	Turkey	Comments on documents MSC 99/5, MSC 99/5/2, MSC 99/5/5, MSC 99/5/8 and MSC 99/5/9
MSC 99/5/12	United States	Comments on document MSC 99/5/5
MSC 99/INF.3	Denmark	Final Report: Analysis of Regulatory Barriers to the use of Autonomous Ships
MSC 99/INF.5	IFSMA and ITF	Regulatory Scoping Exercise for the use of Maritime Autonomous Surface Ships (MASS)

MCC 00/INF 0	CNAL	Made and destad by the CMI lateractional
MSC 99/INF.8	CMI	Work conducted by the CMI International Working Group on Unmanned ships
		Working Group on Onmanned Ships
MSC 99/INF.13	Finland	Establishing international test area
WISC 99/INF.13	Fillialiu	"Jaakonmeri" for autonomous vessels
		Jaakoninen toi autonomous vesseis
MSC 99/INF.14	Japan	Studies conducted in Japan on mandatory
MOO COMMITTE	Japan	regulations relating to Maritime Autonomous
		Surface Ships – SOLAS, STCW and
		COLREGs
MSC 99/INF.16	Norway	Presentation by Norway on 21 May 2018 on
	-	the "YARA Birkeland" development
MSC 99/WP.9	Secretariat	Report of the Working Group on Maritime
		Autonomous Surface Ships (MASS)
	_	
MSC 99/22	Secretariat	Report of the Maritime Safety Committee on its
MSC 100/5	Finland	ninety-ninth session
MSC 100/5	Finiand	Report of the Correspondence Group on MASS
MSC 100/5/1	ISO	Proposal for a classification scheme for degrees
		of autonomy
MSC 100/5/2	Norway and BIMCO	Interim guidelines for MASS trials
MSC 100/5/3	Republic of Korea	Proposals for the development of interim
		guidelines for Maritime Autonomous Surface
		Ships (MASS) trials
MSC 100/5/4	Secretariat	Comments on document MSC 100/5
MSC 100/5/5	Japan	Comments on document MSC 100/5
MSC 100/5/6	Australia, Denmark,	Comments on document MSC 100/5
	Finland, France and	
MSC 100/5/7	Turkey China	Comments on document MSC 100/5
MSC 100/5/8	United States	Comments on document MSC 100/5
MSC 100/3/6 MSC 100/INF.3	Secretariat	Initial review of IMO instruments under the
1000 100/1141 .0	Constant	purview of MSC
MSC 100/INF.6	China	Preliminary analysis of the International
		Regulations for Preventing Collisions at Sea,
		1972
MSC 100/INF.10	Republic of Korea	Results of technology assessment on Maritime
		Autonomous Surface Ships (MASS)
1100 100 110 0	1	
MSC 100/WP.8	Secretariat	Report of the Working Group on Maritime
		Autonomous Surface Ships (MASS)
MSC 100/20	Secretariat	Report of the Maritime Safety Committee on its
		100th session
		Status report – Progress of the regulatory
MSC 101/5	Secretariat	scoping exercise
MSC 101/5/1	ITF	Comments and proposals for interim guidelines
		for MASS trials
MSC 101/5/2	China	The initial review of the mandatory IMO
		instruments related to maritime safety and
		security
MSC 101/5/3	China	Proposals on key aspects of the interim
		guidelines for MASS trials
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	-	Drangal for tarms to be avoided
MSC 101/5/4	Finland and France	Proposal for terms to be avoided, recommended terms and draft of glossary
MSC 101/5/5	Finland, Japan, Norway, Republic of Korea, Singapore, United Arab Emirates and BIMCO	Interim guidelines for MASS trials
MSC 101/5/6	Republic of Korea	Comments on documents MSC 101/5/5 and MSC 101/INF.17
MSC 101/INF.17	Finland, Japan, Norway and Republic of Korea	Draft interim guidelines for MASS trials
MSC 101/WP.8	Secretariat	Report of the Working Group on Maritime Autonomous Surface Ships (MASS)
MSC 101/24	Secretariat	Report of the Maritime Safety Committee on its 101st session
MSC 102/5	Secretariat	Status report – progress of the regulatory scoping exercise
MSC 102/5/1	Secretariat	Report of the Intersessional Working Group on Maritime Autonomous Surface Ships
MSC 102/5/2*	IFSMA	Comments on document MSC 102/5/1 – potential gaps and themes regarding the role of the shipmaster
MSC 102/5/3	Marshall Islands	Summary of results of the second step and conclusion of the RSE for the International Regulations for Preventing Collisions at Sea 1972 (COLREG)
MSC 102/5/4	Belgium, China, Netherlands	Summary of results of the second step of the RSE for SOLAS chapter III and the LSA Code
MSC 102/5/5	India	Summary of results of the second step of the RSE for LL 1966, LL PROT 1988, IS Code Part A and III Code
MSC 102/5/6	France	Summary of results of the second step of the RSE for SOLAS chapter II-1
MSC 102/5/7	Germany	List of common potential gaps/themes identified during the first step of RSE for STCW Convention and Code, STCW-F, SOLAS, ISM Code, TONNAGE 1969, LL 1966, LL PROT 1988, IS Code, III Code, COLREG and SAR 1979
MSC 102/5/8	Liberia	Summary of results of the RSE for the International Convention on Tonnage Measurement of Ships, 1969 (TONNAGE 1969)
MSC 102/5/9	China	Summary of results of the second step of the RSE for SOLAS chapter V
MSC 102/5/10	Finland	Summary of results of the second step of the RSE for SOLAS chapter XI-1 and related codes
MSC 102/5/11	Finland	Summary of results of the second step of the RSE for SOLAS chapter XI-2 and the ISPS Code
MSC 102/5/12	Finland	Summary of results of the second step of the RSE for SOLAS chapter XIV and the Polar Code
MSC 102/5/13	France, Spain	Summary of results of the second step of the RSE for SAR 1979 Convention

1100 100/5/114*	15 : 51 ::	
MSC 102/5/14*	Russian Federation	Development of interim regulatory measures
		for operation of MASS in the Russian Federation
MSC 102/5/15	Turkey	Summary of the results of the second step of
WISC 102/5/15	Turkey	the RSE for SOLAS chapter IV
MSC 102/5/16*	CMI	Summary of results of analysis of IMO
		instruments under the purview of the Maritime
		Safety Committee
MSC 102/5/17	United States	Summary of results of the second step of the RSE for STCW Convention and Code
MSC 102/5/18	ISO	Proposed terminology for MASS
MSC 102/5/19	Japan	Summary of results of the second step of the
		RSE for SOLAS chapter II-2 and associated codes
MSC 102/5/20	Japan	Summary of results of the second step of the
	o aparr	RSE for SOLAS chapter VI and associated codes
MSC 102/5/21	Japan	Summary of results of the second step of the
	- 26-0	RSE for SOLAS chapter VII and associated
		codes
MSC 102/5/22	Japan	Summary of the results of the second step of
		the RSE for SOLAS chapter XII and associated
		standards
MSC 102/5/23	Japan	Summary of the results of the second step of the RSE for SOLAS chapter XIII
MSC 102/5/24	Japan	Summary of the results of the second step of
1000 102/3/24	σαρατί	the RSE for CSC 1972
MSC 102/5/25	Norway	Summary of results of the second step of the
		RSE for SOLAS chapter IX and the ISM Code
MSC 102/5/26	Japan	Summary of the results of the second step of the RSE for the STCW-F Convention
MSC 102/5/27	Japan	Japan's perspective on further work after the completion of the RSE
MSC 102/5/28*	IMSO	Comments on document MSC 102/5/1 –
		potential gaps and themes regarding
		connectivity, cybersecurity and the implication
		of MASS on search and rescue
MSC 102/5/29	Russian Federation	Ongoing MASS trials in the Russian Federation
MSC 102/5/30	Republic of Korea	Comments on documents MSC 102/5/1,
NAOO 400/5/04	Day III's at Kanas	MSC 102/5/2 and MSC 102/5/7
MSC 102/5/31	Republic of Korea	Comments on document MSC 102/5/18
MSC 102/5/32 MSC 102/INF.8	China	Comments on document MSC 102/5/1
IVIOU IUZ/IINF.8	Japan	Report on MASS trials conducted in accordance with the Interim Guidelines for MASS trials
MSC 102/INF.17	Finland	Strategic themes in MASS perspective
MSC 102/INF.17	IACS	Comments on documents MSC 102/5/1,
WIGO 103/3	IAGG	MSC 102/5/7, MSC 102/5/27,
MSC 103/5/1	Penublic of Koros	MSC 102/5/32 and MSC 102/5/18 Comments on the potential gaps and themes
IVIOC 103/3/1	Republic of Korea	identified by the results of the RSE
MSC 103/5/2	Islamic Republic of Iran	Comments on documents MSC 102/5/18,
		MSC 102/5/7 and MSC 103/5 and "common
		and goal-based understanding on these main
		issues, common potential gaps and themes
		identified during the RSE".

MSC 103/5/3	ISO	Comments on document MSC 102/5/18
MSC 103/5/4	Japan	Comments on documents MSC 102/5/9,
		MSC 102/5/11, MSC 102/5/15 and
		MSC 102/5/27
MSC 103/5/5	China	Comments on document MSC 102/5/3
MSC 103/5/6	China	Comments on document MSC 102/5/7
MSC 103/5/7*	Russian Federation	Comments on document MSC 102/5/14
MSC 103/5/8*	Russian Federation	Comments on document MSC 102/5/14
MSC 103/5/9	Russian Federation	Comments on document MSC 102/5/29
MSC 103/5/10*	Russian Federation	Comments on documents MSC 102/5/1,
		MSC 102/5/3 and MSC102/5/4
MSC 103/5/11	Russian Federation	Comments on documents MSC102/5/4,
		MSC 102/5/9, MSC 102/5/10, MSC 102/5/11,
		MSC 102/5/12, MSC102/5/16 and
		MSC 102/INF.17
MSC 103/5/12	Russian Federation	Comments on documents MSC102/5/4,
		MSC 102/5/9, MSC 102/5/10, MSC 102/5/11,
		MSC 102/5/12 and MSC 102/INF.17
MSC 103/WP.8	Secretariat	Report of the Working Group on Maritime
		Autonomous Surface Ships (MASS)
MSC 103/21	Secretariat	Report of the Maritime Safety Committee on its
		103rd session

^{*} Following the decision of MSC 103, this document has been kept in abeyance for future consideration, as appropriate.

ISWG documents

ISWG/MASS 1/1/Rev.1	Secretariat	Provisional agenda
ISWG/MASS 1/2	Norway	Results of the first step of the regulatory scoping exercise analysing possible gaps in SOLAS chapter IX and the ISM Code in relation to the safe operation of Maritime Autonomous Surface Ships (MASS)
ISWG/MASS 1/2/1	France	Summary of results of the first step of the RSE for SOLAS chapter II-1
ISWG/MASS 1/2/2	France and Spain	Summary of results of the first step of the RSE for International Convention on Maritime Search and Rescue, 1979
ISWG/MASS 1/2/3	Japan	Summary of results of the first step of the RSE for SOLAS chapter II-2 and associated codes
ISWG/MASS 1/2/4	Japan	Summary of results of the first step of the RSE for SOLAS chapter VI and associated codes
ISWG/MASS 1/2/5	Japan	Summary of results of the first step of the RSE for SOLAS chapter VII and associated codes
ISWG/MASS 1/2/6	Japan	Findings and common issues identified in the initial review of chapters II-2, VI and VII of the annex to SOLAS 1974 and the associated codes
ISWG/MASS 1/2/7	Japan	Summary of results of the first step of the RSE for SOLAS chapter XII and associated standards

ISWG/MASS 1/2/8	Japan	Summary of results of the first step of the RSE for SOLAS chapter XIII
ISWG/MASS 1/2/8	Japan	Summary of results of the first step of the RSE for SOLAS chapter XIII
ISWG/MASS 1/2/9	Japan	Summary of results of the first step of the RSE for CSC 1972
ISWG/MASS 1/2/10	Japan	Summary of results of the first step of the RSE for STCW-F 1995
ISWG/MASS 1/2/11	Belgium and Netherlands	Summary of results of the first step of the RSE for SOLAS chapter III and the LSA Code
ISWG/MASS 1/2/12	Finland	Summary of results of the first step of the RSE for SOLAS chapter XI-1 and related codes
ISWG/MASS 1/2/13	Finland	Summary of results of the first step of the RSE for SOLAS chapter XI-2 and the related ISPS Code
ISWG/MASS 1/2/14	Finland	Summary of results of the first step of the RSE for SOLAS chapter XIV and the related Polar Code
ISWG/MASS 1/2/15	Turkey	Summary of results of the first step of the RSE for SOLAS chapter IV
ISWG/MASS 1/2/16	China	Summary of results of the first step of the RSE for SOLAS chapter V
ISWG/MASS 1/2/16	China	Summary of results of the first step of the RSE for SOLAS chapter V
ISWG/MASS 1/2/17	Liberia	Summary of results of the first step of the RSE for International Convention on Tonnage Measurement of Ships, 1969 (TONNAGE 1969)
ISWG/MASS 1/2/18	India	Summary of results of the first step of the RSE for LL 66, PROT 88, IS Code Part A and III Code
ISWG/MASS 1/2/19	Marshall Islands	Summary of results of the first step of the RSE for the International Regulations for Preventing Collisions at Sea 1972 (COLREGs)
ISWG/MASS 1/2/20	United States	Summary of results of the first step of the RSE for the STCW Convention and Code
ISWG/MASS 1/3	China	Proposals on the guidance for use in the second step
ISWG/MASS 1/3/1	China	Proposal on the second step of the regulatory scoping exercise of the International Regulations for Preventing Collisions at Sea, 1972
ISWG/MASS 1/3/2	Secretariat	Regulatory Scoping Exercise
ISWG/MASS 1/3/3	Japan	Comments on document ISWG/MASS 1/3/1
ISWG/MASS 1/6	Secretariat	Report of the Intersessional Working Group on Maritime Autonomous Surface Ships

MSC circulars

MSC.1/Circ.1604 Interim Guidelines for MASS trials

MSC.1/Circ.1638 Outcome of the regulatory Scoping Exercise for the use of

Maritime Autonomous Surface Ships (MASS)

IMO circular letters

Circular Letter No.3945 Intersessional Working Group on Maritime Autonomous

Surface Ships (MASS) (2 to 6 September 2019)

Circular Letter No.3945/Add.1 Additional information on the Intersessional Working

Group on Maritime Autonomous Surface Ships (MASS)

(2 to 6 September 2019)

Circular Letter No.3956 New GISIS module for the regulatory scoping exercise on

Maritime Autonomous Surface Ships (MASS)



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MSC.8/Circ.2 1 June 2021

VOLUNTARY EARLY IMPLEMENTATION OF THE AMENDMENTS TO THE SOLAS CONVENTION AND THE LSA CODE ADOPTED BY RESOLUTIONS MSC.482(103) AND MSC.485(103), RESPECTIVELY

- The Maritime Safety Committee, at its 103rd session (5 to 14 May 2021), adopted amendments to SOLAS regulation III/33.2 and paragraph 4.4.1.3.2 of the LSA Code by resolutions MSC.482(103) and MSC.485(103), respectively. The expected entry-into-force date of the aforementioned amendments is 1 January 2024.
- In adopting the amendments to the SOLAS Convention and the LSA Code, the Committee, having considered the need for their voluntary early implementation, in accordance with the *Guidelines on the voluntary early implementation of amendments to the 1974 SOLAS Convention and related mandatory instruments* (MSC.1/Circ.1565), agreed to invite SOLAS Contracting Governments to implement them prior to the entry-into-force date.
- Voluntary early implementation of the amendments by a Contracting Government should be communicated to the Organization, for dissemination through GISIS. In addition, a Contracting Government may also consider the use of the existing provisions for equivalent arrangements under SOLAS regulation I/5 to cover the interim period between the date of the voluntary early implementation and the entry-into-force date of the amendments.
- A Contracting Government, in line with paragraph 1.2.4 of the *Procedures for port State control, 2019* (resolution A.1138(31)), as may be amended, when acting as a port State, should refrain from enforcing its decision to voluntarily implement the amendments early on ships flying the flag of other Contracting Governments, calling at its ports.
- 5 Contracting Governments, when undertaking port State control activities, should take into account the present invitation and any subsequent notifications communicated by other Contracting Governments through GISIS.
- 6 Contracting Governments are invited to be guided accordingly and to bring the contents of this circular to the attention of all concerned, especially port State control authorities and recognized organizations.

